

Table of Contents

GLOSSARY	xii
EXECUTIVE SUMMARY	ES-1
1. PURPOSE OF AND NEED FOR ACTION	
1.1 INTRODUCTION	1-1
1.2 PURPOSE AND NEED FOR ACTION	1-2
1.3 PROPOSED ACTION	1-8
1.4 RELATED LAWS, POLICIES, AND TREATIES	1-9
1.5 RELEVANT ENVIRONMENTAL ASSESSMENTS AND ENVIRONMENTAL IMPACT STATEMENTS	1-18
1.6 SCOPING	1-19
2. DESCRIPTION OF ALTERNATIVES	
2.1 INTRODUCTION	2-1
2.2 ALTERNATIVES CONSIDERED FOR DETAILED ANALYSIS	2-3
2.3 ALTERNATIVES CONSIDERED BUT EXCLUDED FROM FURTHER ANALYSIS	2-17
3. AFFECTED ENVIRONMENT	
3.1 INTRODUCTION	3-1
3.2 SALMONID MIGRATION PATTERNS AND VULNERABILITY OF LISTED ESUS TO FISHERIES	3-1
3.3 SOUTHEAST ALASKA	3-11
3.4 PACIFIC COAST	3-31
3.5 COLUMBIA RIVER BASIN	3-63
4. ENVIRONMENTAL CONSEQUENCES	
4.1 INTRODUCTION	4-1
4.2 SOUTHEAST ALASKA	4-3
4.3 PACIFIC COAST	4-29
4.4 COLUMBIA RIVER BASIN	4-83
4.5 CUMULATIVE EFFECTS	4-131
4.6 ECONOMIC AND SOCIAL IMPLICATIONS OF RECOVERY	4-159

Contents

5. PREFERRED ALTERNATIVES	
5.1 SOUTHEAST ALASKA	5-2
5.2 PACIFIC COAST	5-4
5.3 COLUMBIA RIVER	5-5
6. LISTS	
6.1 LIST OF PREPARERS	6-1
6.2 LIST OF AGENCIES, ORGANIZATIONS, AND PERSONS CONTACTED	6-2
6.3 LITERATURE CITED	6-5

APPENDIX A	CONSERVATION OBJECTIVES FOR PACIFIC COAST FISHERIES
APPENDIX B	DESCRIPTIONS OF NON-SALMONID SPECIES
APPENDIX C	SOUTHEAST ALASKA COMMUNITY PROFILES
APPENDIX D	ECONOMICS TECHNICAL APPENDIX
APPENDIX E	PACIFIC FISHERY MANAGEMENT COUNCIL FISHERY MODELING
APPENDIX F	PACIFIC SALMON COMMISSION CHINOOK MODEL OVERVIEW
APPENDIX G	COMMENTS AND RESPONSES

FIGURES

Figure 1.1-1.	Fishery management jurisdictions in and adjacent to the affected environment.	1-3
Figure 3.2-1.	Pink salmon ESU status map.	3-2
Figure 3.2-2.	Coho salmon ESU status map.	3-3
Figure 3.2-3.	Chinook salmon ESU status map.	3-4
Figure 3.2-4.	Chum salmon ESU status map.	3-5
Figure 3.2-5.	Sockeye salmon ESU status map.	3-6
Figure 3.2-6.	Steelhead ESU status map.	3-7
Figure 3.2-7.	Coastal cutthroat trout ESU status map.	3-8
Figure 3.2-8.	Historic harvest rates for listed chinook and coho ESUs in ocean fisheries.	3-9
Figure 3.3-1.	Historic harvest rates for listed chinook and coho ESUs in Southeast Alaska fisheries.	3-13
Figure 3.3-2.	Southeast Alaska commercial salmon fishing areas and districts.	3-16
Figure 3.3-3.	Southeast Alaska salmon harvest and value by troll and all other gear types (1985 to 1996).	3-19
Figure 3.3-4.	Southeast Alaska troll harvest by species (1985 to 1996).	3-20
Figure 3.3-5.	Number of anglers and days fished in Southeast Alaska (1991 to 1996).	3-22
Figure 3.3-6.	Number of trips by area in Southeast Alaska.	3-22
Figure 3.3-7.	Southeast Alaska boroughs and major port communities.	3-25
Figure 3.3-8.	Distribution of commercial salmon landings and recreational salmon fishing effort among Southeast Alaska ports and community areas (based on 1995 to 1998 landings).	3-29
Figure 3.4-1.	Historic harvest rates for listed chinook and coho ESUs in Pacific Coast fisheries.	3-35
Figure 3.4-2.	Fishery management areas and major fishing ports in the Council management area.	3-42
Figure 3.4-3.	Coastwide harvest and ex-vessel value of non-Tribal chinook and coho salmon landings, 1981 to 1997.	3-45
Figure 3.4-4.	Coastwide harvest and ex-vessel value of Tribal chinook and coho salmon landings, 1981 to 1997.	3-46
Figure 3.4-5.	Number of recreational charter vessels in Washington, Oregon and California, 1980 to 1997.	3-50
Figure 3.4-6.	Counties and communities within the Council management area.	3-52
Figure 3.4-7.	Income effects of ocean troll and marine recreational fisheries, 1976 to 1997.	3-53
Figure 3.5-1.	Location map of the affected area on the Columbia River.	3-64
Figure 3.5-2.	Minimum numbers of mature and precocious salmon and steelhead entering the Columbia River, 1938 to 1997.	3-66
Figure 3.5-3.	Historic harvest rates for listed chinook ESUs in Columbia River fisheries.	3-69
Figure 3.5-4.	Columbia River non-Tribal chinook and coho salmon landings and ex-vessel value, 1981 to 1997.	3-77

Contents

Figure 3.5-5.	Columbia River Tribal chinook and coho salmon landings and ex-vessel value, 1981 to 1997.	3-79
Figure 3.5-6.	Lower Columbia River salmon trips and harvest, 1975 to 1997.	3-81
Figure 3.5-7.	Estuary (Buoy 10) salmon trips and harvest, 1982 to 1997.	3-81
Figure 3.5-8.	Lower Columbia River counties and communities.	3-84
Figure 3.5-9.	Location of Tribal nations that are party to the Columbia River Fisheries Management Plan.	3-88
Figure 4.3-1.	Combined commercial and sport harvests of chinook and coho salmon in Pacific Coast fisheries under Alternatives 1 and 2 for Baselines 1 and 2.	4-36
Figure 4.4-1.	Harvests of chinook, coho, and steelhead in Columbia River basin fisheries under Alternative 1 (observed) and Alternative 2.	4-89

TABLES

Table 1.2-1.	Status of salmon, steelhead, and cutthroat trout ESUs under the Endangered Species Act.	1-4
Table 2.2-1.	Examples of season structure for the Southeast Alaska troll salmon fishery under Alternatives 1 and 2.	2-8
Table 2.2-2.	Specifications for management measures.	2-10
Table 2.2-3.	Specification of management measures for main Columbia River fisheries under Alternative 1.	2-15
Table 2.2-4.	Specification of management measures for main Columbia River fisheries under Alternative 2.	2-16
Table 2.3-1.	Potential modifications to harvest management for Southeast Alaska fisheries that were excluded from further analysis.	2-20
Table 2.3-2.	Potential gear types for Pacific Coast fisheries that were excluded from further analysis.	2-22
Table 3.3-1.	Status of unlisted marine mammal species known to inhabit the Southeast Alaska, Pacific Coast, or Columbia River basin fishery management areas.	3-14
Table 3.3-2.	Key labor and income statistics for Southeast Alaska boroughs.	3-27
Table 3.3-3.	Active commercial fishing permits, percent of community involvement, and overall importance of commercial fishing by community, 1998.	3-30
Table 3.4-1.	Escapement trends and status of key chinook and coho stocks in Council management areas.	3-34
Table 3.4-2.	Status and nonharvest-related factors for decline of Pacific Coast chinook and coho salmon ESUs.	3-36
Table 3.4-3.	Non-salmonid species currently listed as threatened or endangered under the ESA known to inhabit the Southeast Alaska, Pacific Coast, or Columbia River basin fishery management areas.	3-39
Table 3.4-4.	Description of port areas and profiles of fishing communities in the Council management area.	3-54

Contents

Table 3.4-5.	Key population and income statistics for counties in the Council management area.	3-58
Table 3.4-6.	Distribution of employment by major industry sector in 1996 for Pacific Coast counties.	3-59
Table 3.5-1.	Status of non-listed, naturally produced salmon stocks in the Columbia River basin.	3-67
Table 3.5-2.	Achievement rates of harvest management goals and biological goals for key species groups in the Columbia River basin.	3-67
Table 3.5-3.	Status and non-harvest related factors for decline of Columbia River chinook salmon and steelhead ESUs.	3-70
Table 3.5-4.	Annual average Washington sport salmon and steelhead harvest and effort by stream system, county where fisheries are located, origin of angler, affected communities, 1988 to 1993.	3-78
Table 3.5-5.	Annual average Oregon sport salmon and steelhead harvest and effort by stream system, county where fisheries are located, origin of angler, and affected communities, 1988 to 1993.	3-80
Table 3.5-6.	Key population and income statistics for counties in the Columbia River basin region.	3-85
Table 3.5-7.	Distribution of employment by major industry sector in 1996 for Washington, Oregon, and Idaho counties in the Columbia River basin.	3-86
Table 4.2-1.	Allowable chinook harvest, CNR mortality of legal-sized chinook, total mortality of legal-sized chinook, and coho harvest under theoretical applications of Alternatives 1 and 2 in the Southeast Alaska commercial troll fishery.	4-5
Table 4.2-2.	The observed adult equivalent exploitation rate for all fisheries combined, and the expected exploitation rate for the Southeast Alaska fishery under Alternatives 1 and 2.	4-9
Table 4.2-3.	Net economic values for sport fishing in Southeast Alaska under Alternative 1 for Baselines 1 and 2.	4-17
Table 4.2-4.	Net income to commercial salmon fishers in Southeast Alaska under Alternatives 1 and 2 for Baseline 1.	4-18
Table 4.2-5.	Net income to commercial salmon fishers in Southeast Alaska under Alternatives 1 and 2 for Baseline 2.	4-20
Table 4.2-6.	Direct personal income generated in Southeast Alaska under Alternatives 1 and 2 for Baseline 1.	4-22
Table 4.2-7.	Direct personal income generated in Southeast Alaska under Alternatives 1 and 2 for Baseline 2.	4-23
Table 4.3-1.	Description of Pacific Coast alternatives by fishery management area for Baseline 1.	4-30
Table 4.3-2.	Description of Pacific Coast alternatives by FMA for Baseline 2.	4-31
Table 4.3-3.	Modeled annual average commercial and sport harvest in Pacific Coast fisheries under Alternatives 1 and 2 for Baseline 1. ^{1/}	4-33
Table 4.3-4.	Modeled annual average commercial and sport harvest in Pacific Coast fisheries under Alternatives 1 and 2 for Baseline 2. ^{1/}	4-35
Table 4.3-5.	Summary of model-generated harvest and harvest effects under Alternatives 1 and 2 (Baseline 1) for Pacific Coast FMAs.	4-38

Contents

Table 4.3-6.	Summary of model-generated harvest and harvest effects under Alternatives 1 and 2 (Baseline 2) for Pacific Coast FMAs.	4-38
Table 4.3-7.	Model-generated harvest rates on chinook salmon ESUs in Pacific Coast fisheries for Baselines 1 and 2 under Alternatives 1 and 2.	4-41
Table 4.3-8.	Model-generated harvest rates on coho salmon ESUs in Pacific Coast fisheries for Baselines 1 and 2 under Alternatives 1 and 2.	4-42
Table 4.3-9.	Net economic values for sport fishing in the Council management area under Alternatives 1 and 2 for Baseline 1.	4-51
Table 4.3-10.	Net economic values for sport fishing in the Council management area under Alternatives 1 and 2 for Baseline 2.	4-53
Table 4.3-11.	Net income for commercial fishing in the Council management area under Alternatives 1 and 2 for Baseline 1.	4-57
Table 4.3-12.	Net income for commercial fishing in the Council management area under Alternatives 1 and 2 for Baseline 2.	4-59
Table 4.3-13.	Personal income generated in the Council management area under Alternatives 1 and 2 for Baseline 1.	4-65
Table 4.3-14.	Personal income generated in the Council management area under Alternatives 1 and 2 for Baseline 2.	4-67
Table 4.3-15.	Descriptions of community effects under Alternative 2 in the Council management area.	4-76
Table 4.3-16.	Mortality rates on listed chinook and coho ESUs under Alternatives 1 and 2 in the Council management area.	4-79
Table 4.4-1.	Percentages of salmon and steelhead runs in the Columbia River basin assumed to originate from hatcheries.	4-85
Table 4.4-2.	Summary of Columbia River fishery harvests under Alternatives 1 and 2 for Baseline 1.	4-87
Table 4.4-3.	Summary of Columbia River fishery harvests under Alternatives 1 and 2 for Baseline 2.	4-88
Table 4.4-4.	Estimated maximum additional harvests of hatchery salmon and “healthy” wild fall chinook and sockeye under Alternative 2, Option A.	4-91
Table 4.4-5.	Comparison of harvest rates, incidental mortality rates, and changes in spawning escapement for key salmonid stocks in Columbia River basin fisheries under Alternatives 1, 2, and 3 for Baseline 1.	4-93
Table 4.4-6.	Comparison of harvest rates, incidental mortality rates, and changes in spawning escapement for key salmonid stocks in Columbia River basin fisheries under Alternatives 1, 2, and 3 for Baseline 2.	4-93
Table 4.4-7.	Net economic values for sport fishing in the Columbia River basin under Alternatives 1 and 2 for Baseline 1.	4-107
Table 4.4-8.	Net economic values for sport fishing in the Columbia River basin under the Alternatives 1 and 2 for Baseline 2.	4-109
Table 4.4-9.	Net income for commercial fishing in the Columbia River basin under Alternatives 1 and 2 for Baseline 1.	4-113
Table 4.4-10.	Net income for commercial fishing in the Columbia River basin under Alternatives 1 and 2 for Baseline 2.	4-114
Table 4.4-11.	Personal income generated in the local economy in the Columbia River basin under Alternatives 1 and 2 for Baseline 1.	4-117

Contents

Table 4.4-12.	Personal income generated in the local economy in the Columbia River basin under Alternatives 1 and 2 for Baseline 2.	4-119
Table 4.4-13.	Comparison of some alternative gears and fishing methods which could be employed in mark-selective fisheries in the Columbia River.	4-130
Table 4.5-1.	An inventory of actions affecting salmon habitat.	4-133
Table 4.5-2.	Factors for decline for listed chinook salmon ESUs.	4-135
Table 4.5-3.	Potentially beneficial actions related to listed salmonid stocks.	4-136
Table 4.5-4.	Approximate cumulative effects of Alternatives 1, 2, and 3 on Snake River fall chinook.	4-149
Table 4.6-1.	Historical economic indicators for pre-listed sport and commercial salmon fisheries on the Pacific Coast.	4-160