

THE EFFECTS OF SALMON FISHERIES ON SOUTHERN RESIDENT KILLER WHALES

FINAL REPORT OF THE INDEPENDENT SCIENCE PANEL

***** DRAFT *****

Prepared for

National Marine Fisheries Service
(NOAA Fisheries)
7600 Sand Point Way NE,
Seattle, WA, USA
98115-0070

Fisheries and Oceans Canada (DFO)
200 – 401 Burrard Street
Vancouver, BC, Canada
V6C 3S4

Prepared by

Independent Science Panel of the
Bilateral Scientific Workshop Process to
Evaluate the Effects of Salmon Fisheries on
Southern Resident Killer Whales

with

David Marmorek and Alexander Hall
ESSA Technologies Ltd.
2695 Granville Street, Suite 600
Vancouver, BC V6H 3H4

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EXECUTIVE SUMMARY

Southern Resident Killer Whales (SRKW; *Orcinus orca*) are listed as an endangered species under both the Endangered Species Act (ESA) in the U.S. and the Species at Risk Act (SARA) in Canada. The National Marine Fisheries Service (NOAA Fisheries) and Fisheries and Oceans Canada (DFO) have developed and adopted recovery plans for SRKW as required by their respective national statutes. One of the potential threats to the recovery of SRKW may be a reduction in salmon prey available to SRKW due to salmon fisheries. This document represents the draft final report of the Independent Science Panel of the Bilateral Scientific Workshop Process to Evaluate the Effects of Salmon Fisheries on Southern Resident Killer Whales.

During 2011-2012, NOAA Fisheries and DFO commissioned a series of three scientific workshops to rigorously explore the evidence available to determine to what extent are salmon fisheries affecting recovery of SRKW by reducing the abundance of their available prey, and what are the consequences to their survival and recovery? The Independent Science Panel consists of 7 scientists from the U.S. and Canada chosen for their expertise in population dynamics, marine mammals and fisheries. The Independent Science Panel was provided with a large collection of documents prepared by agency science teams and other scientists, as well as presentations at the first two workshops. Between Workshop 1 and Workshop 2 the panel requested various forms of further information and analysis from agency staff, and received input from other stakeholders based on presentations at Workshop 1.

The underlying hypothesis presented by the two agencies is that SRKW are highly dependent on Chinook salmon, that the rate of increase of SRKW is higher in years of high abundance of Chinook, and that reductions in Chinook harvest would lead to an increase in SRKW abundance. Over the last 4 decades, the SRKW population has been increasing at an average rate of about 1% per year, far short of the 2.3% per year established as a goal for downlisting or delisting under the U.S. Endangered Species Act. The panel found that the evidence for high dependence on Chinook salmon during the summer is convincing. There is also a statistical correlation between periods of lower Chinook abundance and higher SRKW mortality rates. However the panel cautions that this correlation does not imply causation, but rather both could be caused by another environmental factor. There are also concerns about whether the index of Chinook abundance accurately reflects the Chinook stocks most important to SRKW. Currently Chinook stocks are harvested at a rate of about 20%, so there is limited potential for increasing Chinook abundance by reducing fishing pressure. The panel also found that there are concerns that forgone harvest may not result in proportionally higher Chinook abundance because (1) all Chinook foregone from harvest may not be the stocks that SRKW depend on, (2) all Chinook foregone will not be mature and available to SRKW, and (3) there are many competitors for Chinook salmon, particularly other marine mammals, and they may consume additional Chinook before they are available to SRKW. Overall the panel felt that the estimated impact of Chinook catch reductions on SRKW should be regarded as a maximum estimate and that the realized impact would likely be less.

The panel recommends that research in the near term should emphasize (1) further photogrammetric analysis of individual SRKW body condition, (2) use of contaminant data to determine if the indices of Chinook abundance used in the statistical models accurately reflect the Chinook stocks important to SRKW, (3) revision of models to allow for the simultaneous mortality due to other predators on Chinook salmon and (4) an ecosystem view of factors affecting SRKW.

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1.0 INTRODUCTION

This document represents the **draft** final report of the Independent Science Panel of the Bilateral Scientific Workshop Process to Evaluate the Effects of Salmon Fisheries on Southern Resident Killer Whales.

NOTE:

*This **draft** version of the final report reflects the Independent Science Panel's evaluation of the evidence presented up to and including Workshop 2, and subsequent follow-up with agency scientists on particular issues and participant responses following Workshop 2. At the time of writing (April, 2012), this report has not been subject to broader public comment (will occur May to mid-June, 2012, see below) and Workshop 3 has not yet occurred (September, 2012).*

PUBLIC COMMENT:

*Feedback and input on this draft will be accepted until **June 15, 2012***

Please send comments to orca.plan@noaa.gov.

If you require additional information about the workshop process or the process of providing comments on this draft report, please contact Larry Rutter at 360-753-4407 or email at Larry.Rutter@noaa.gov.

This section provides a brief overview of the background context, workshop process, the role of the Independent Science Panel, and an introduction to the structure of the present report.

1.1 Context

Southern Resident Killer Whales (SRKW; *Orcinus orca*) are listed as an endangered species under both the Endangered Species Act (ESA) in the U.S. and the Species at Risk Act (SARA) in Canada. The National Marine Fisheries Service (NOAA Fisheries) and Fisheries and Oceans Canada (DFO) have developed and adopted recovery plans for SRKW as required by their respective national statutes. One of the potential threats to the recovery of SRKW may be a reduction in salmon prey available to SRKW due to salmon fisheries. During 2011-2012, NOAA Fisheries and DFO commissioned a series of three scientific workshops to rigorously explore the evidence available to answer the key question:

To what extent are salmon fisheries affecting recovery of SRKW by reducing the abundance of their available prey, and what are the consequences to their survival and recovery?

32 As part of the workshop process, the NOAA and DFO Steering Committee appointed an expert
33 science panel (“the Panel”) to provide an independent review of the evidence available and advice
34 on future research. The scientists from the national, state and tribal fisheries agencies, members of
35 the Panel and other participants in the workshops examined existing research as well as completely
36 new research directed by the outcomes of the first two workshops.

37 **1.2 Workshop Process**

38 The detailed design of the workshop process and various outputs of this process, including
39 workshop presentations, background literature, new materials developed for the workshops,
40 preliminary responses from the Panel, and feedback from other participants are all available
41 elsewhere. In this report, we wish to avoid repeating information that is readily available in other
42 documents. Instead we have provided a brief summary below of other documents, reports and
43 materials associated with the overall workshop process. The following materials are currently all
44 available at [http://www.nwr.noaa.gov/Marine-Mammals/Whales-Dolphins-Porpoise/Killer-](http://www.nwr.noaa.gov/Marine-Mammals/Whales-Dolphins-Porpoise/Killer-Whales/ESA-Status/KW-Chnk.cfm)
45 [Whales/ESA-Status/KW-Chnk.cfm](http://www.nwr.noaa.gov/Marine-Mammals/Whales-Dolphins-Porpoise/Killer-Whales/ESA-Status/KW-Chnk.cfm).

- 46 1. **Process Description** – describes the overall workshop process; the role of the Panel, the
47 Science Panel Chair, and the Science Facilitator; the flow of tasks through the entire process;
48 and the contextual background (both scientific and regulatory) to the key question.
- 49 2. **Process Diagram** – outlines the timeline associated with the major tasks and stages of the
50 overall workshop process.
- 51 3. **Reading List** – breaks the overall question into the original topics used by the Panel to
52 organize their assessment, provides a contextual description of each topic, poses key
53 questions for each topic, and provides an extensive list of relevant background literature.
- 54 4. **Background Literature** – a comprehensive library of relevant background literature
55 compiled by the Steering Committee prior to the Workshop 1 for participants and panel
56 members to review.
- 57 5. **Workshop Agendas** – lists all the speakers and presentations for each of the workshops.
- 58 6. **Workshop Presentations** – the final presentations delivered by each of the speakers at
59 each of the workshops.
- 60 7. **Workshop Audio Files** – audio recordings of the entire proceedings of each workshop.
- 61 8. **Response Papers** – short papers prepared by NOAA and DFO scientists in response to
62 requests from the Panel for additional information on particular topics. These response
63 papers were prepared in place of presentations on these topics at Workshop 2.
- 64 9. **Additional Workshop Materials** – additional materials provided by presenters and
65 participants, including supplementary papers or data sets, short papers on additional
66 research not presented, and official institutional statements.
- 67 10. **NOAA and DFO Questions & Answers** – provides responses from NOAA and DFO scientists
68 to short-term information / analysis requests that the Panel provided to the Steering
69 Committee shortly after each workshop.

- 70 11. **Workshop 1 Proceedings** – includes questions and discussion from Workshop 1
71 integrated into a compilation of all of the responses (feedback, comments,
72 recommendations, etc.) received from participants following Workshop 1.
73 12. **Participant Responses to Workshop 2** – written comments, feedback and additional
74 analyses submitted by participants to the Panel in response to Workshop 2.
75 13. **Science Panel “Reflections” Document** – the preliminary report of the Panel following
76 Workshop 1, including initial responses and recommendations for work to be done prior to
77 Workshop 2. The Panel based its responses on the evidence available prior to the workshop,
78 the presentations and discussion at the workshop, the information available immediately
79 following the workshop, and the feedback submitted by other participants.

80 **1.3 The Independent Science Panel**

81 The Independent Science Panel (“the Panel”) consists of seven senior scientists from five U.S. and
82 Canadian universities and one non-university research institution. These scientists were chosen to
83 be members of the Panel according to their relevant expertise in salmon fisheries, killer whales and
84 predator-prey dynamics, and their ability to constructively and objectively collaborate to fulfill the
85 purposes of the workshop process. The Panel comprises the following members:

86 **Dr. Ray Hilborn** (Chair)

87 School of Aquatic and Fishery Science, University of Washington, Seattle, WA

88 **Dr. Sean Cox**

89 School of Resource and Environmental Management, Simon Fraser University, Burnaby, BC

90 **Dr. Frances Gulland**

91 Marine Mammal Center, Sausalito, CA

92 **Dr. David Hankin**

93 Department of Fisheries Biology, Humboldt State University, Arcata, CA

94 **Dr. Tom Hobbs**

95 Natural Resource Ecology Lab, Colorado State University, Fort Collins, CO

96 **Dr. Daniel Schindler**

97 School of Aquatic and Fishery Science, University of Washington, Seattle, WA

98 **Dr. Andrew Trites**

99 Marine Mammal Research Unit, University of British Columbia, Vancouver, BC

100

101 The principal role of the Panel is to critically evaluate the scientific evidence available and the
102 approach by which that evidence is being used to answer the central question. The Panel attended
103 all of the workshops, questioning the presenters and participating in discussions. In their first
104 report (Hilborn et al., 2011), delivered in November 2011, the Panel provided initial, preliminary
105 responses based on the evidence available prior to Workshop 1, the proceedings of Workshop 1,
106 and the comments and feedback of other participants. The Panel then revised these responses
107 while working on this draft final report, in light of new information and analyses presented at
108 Workshop 2 and additional input from participants. The ultimate goal of the Panel is to examine

109 current methods of addressing the central question and provide guidance for future research to
 110 reduce critical uncertainties.

111 The responsibility of the Panel explicitly excludes addressing management issues or making
 112 management recommendations. The responsibility of the Panel only covers the critical examination
 113 of scientific issues. The Process Description thoroughly describes the full role of the Panel.

114 **1.4 Report Overview**

115 The remainder of this report consists of two major sections. Part I provides a synthesis of the
 116 responses and recommendations of the Panel across all of the broad topic areas covered in greater
 117 detail in Part II. Section 2.0 provides an integrated discussion of the most critical themes identified
 118 by the Panel and the recommendations that the Panel considered to be of the highest priority.

119 Part II provides an examination of each of four broad topic areas in greater depth. These topic areas
 120 represent a consolidation of the nine topics originally identified by NOAA and DFO and addressed
 121 in the Panel’s preliminary report subsequent to Workshop 1. The Panel felt that considerable
 122 overlap existed among the original topics both in terms of the questions being asked and the
 123 evidence available to answer those questions, and that a consolidation of these topics would allow
 124 the Panel to address the total suite of questions in a more effective manner. Table 1-1 illustrates
 125 how those original topics were consolidated for the purposes of the Panel’s final report. Appendix 1
 126 provides a complete listing of the original questions posed to the Panel within each topic. Each of
 127 the sections in Part II serves four broad functions: 1) providing a contextual introduction to the
 128 particular topic, including relevant background information; 2) reiterating or summarizing the key
 129 questions asked of the Panel across the original topics consolidated into each section; 3) reporting
 130 the Panel’s assessment and conclusions in response to those questions; and, 4) providing
 131 recommendations, where appropriate, for future research and analysis to reduce key uncertainties
 132 and improve the level of scientific understanding.

133 **Table 1-1.** Consolidation of original topics into the sections of the current report.

Report section	Section title	Topics as originally defined by the NOAA and DFO Steering Committee
3.0	Status and Growth Rates of Killer Whales	<ul style="list-style-type: none"> • Status of Killer Whales
4.0	Feeding Habits and Energetic Needs of Killer Whales	<ul style="list-style-type: none"> • Feeding Habits and of Killer Whales • Chinook Needs of Southern Resident Killer Whales • Ratio of Chinook Food Energy Available Compared to Chinook Food Energy Needed by Southern Residents with (and without) Fishing
5.0	Fisheries and Prey Availability	<ul style="list-style-type: none"> • Fisheries that May Affect Prey Availability • Chinook Abundance and Food Energy Available to Killer Whales • Reduction in Chinook Abundance and Food Energy from Fisheries
6.0	Projected Future Status and	<ul style="list-style-type: none"> • Relationship between Chinook Abundance and Killer Whale Population Dynamics

Recovery

- Change in Killer Whale Population Growth Rates Annually, Abundance over Time and Species Survival and Recovery
-

134

135 The views, conclusions and recommendations of the Panel reported in this document have been
136 informed by multiple sources of evidence within the workshop process:

- 137 • literature reviewed prior to Workshop 1
- 138 • presentations and discussion at Workshop 1
- 139 • responses from NOAA and DFO scientists to short-term requests from the Panel
140 immediately following Workshop 1
- 141 • feedback and comments submitted by participants in response to Workshop 1
- 142 • feedback from NOAA and DFO scientists on the Panel's preliminary responses
- 143 • presentations and discussion at Workshop 2
- 144 • response papers prepared for Workshop 2
- 145 • additional information and materials provided by participants for Workshop 2
- 146 • responses from NOAA and DFO scientists to short-term requests from the Panel
147 immediately following Workshop 2
- 148 • direct discussions with NOAA and DFO scientists to clarify methodological questions
- 149 • feedback and comments submitted by participants in response to Workshop 2

150

151

152 **PART I: SCIENCE PANEL SYNTHESIS**
 153

154 **2.0 SUMMARY**

155 **2.1 Approach used in 2010 Biological Opinion**

156 The 2010 Biological Opinion, and the presentations at the first two workshops, develop a chain of
 157 logic for how Chinook salmon fisheries affect killer whales. This logic and data support can be
 158 described as follows:

- 159 1. SRKW depend upon Chinook salmon as a critical food resource. This is supported by
 160 summer diet information.
- 161 2. SRKW are on occasion in poor condition, which may indicate nutritional stress. Poor
 162 condition is supported by photogrammetry and possibly the peanut-head syndrome.
- 163 3. Individuals who have been identified as being in poor condition have a higher probability of
 164 dying than individuals who have not been so identified.
- 165 4. SRKW have shown a statistical correlation between indices of Chinook salmon abundance
 166 and fecundity, death rates and rates of population increase.
- 167 5. Reducing Chinook harvesting would increase the availability of Chinook to SRKW.
- 168 6. Models using the coefficients of the statistical models (from item 4 above) suggest that
 169 there would be larger SRKW populations on average in the future if more Chinook salmon
 170 were available because of reductions in Chinook harvesting.

171 The core of the analysis in the Biological Opinion is the statistical correlation between indices of
 172 Chinook abundance and rates of increase in the SRKW population. The rest of the logic provides a
 173 mechanistic explanation for why that correlation could be causative.

174 **2.2 The Conclusions of the Panel**

175 **Status of Southern Resident Killer Whales**

176 The SRKW population has on average been increasing slowly (about 1% per year) since the 1970s
 177 with alternating periods of increase and decline. Because of the small population size much of this
 178 fluctuation may be the result of random events, but sustained periods of increase and decline,
 179 shared between both SRKW and NRKWs suggest there is likely a common causal factor. The two
 180 issues of concern about the status of SRKW are the low population size, and the low rate of increase.
 181 Compared to NRKWs the SRKW have a smaller population size, a slower growth rate, lower birth
 182 rates and higher death rates. Historical population sizes were discussed in the 2010 Biological
 183 Opinion, and are also reviewed in section 6.4 of this report.

184 The panel believes that the existing delisting criterion of 2.3% growth rate is unlikely to be
 185 achieved given current circumstances or by reducing Chinook fisheries, but if current trends

186 continue SRKW will eventually increase to a point where a reappraisal of their status would lead to
187 downlisting or delisting. It is difficult to estimate what the potential maximum population for
188 SRKWs may be, but NRKWs, seals and sea lions all compete with SRKW for their food supply and
189 this may limit the potential of SRKW to continue to increase in the long-term. The Biological
190 Opinion discusses potential carrying capacities from a minimum of 140 animals to a maximum of
191 400. Demographic reconstruction showed that the largest known size was likely 96 animals in 1967¹,
192 leading to the conclusion that the population size has not varied dramatically over the last 45 years. We
193 would expect the rate of increase to decline as the population approaches the carrying capacity. The
194 lower growth rate of SRKW compared to NRKWs could be because the SRKW are closer to their
195 carrying capacity.

196 **Dependency on Chinook**

197 Diet information from SRKW in the summer indicates a heavy reliance on Chinook salmon. As
198 Chinook abundance declines in the fall the diet data show that chum salmon and other species
199 become more important. There is little winter diet data, but the data that do exist also suggest the
200 importance of Chinook. It seems somewhat illogical that SRKW would forgo feeding on other
201 species at time of low Chinook abundance, and there is not enough data to determine if the
202 percentage Chinook in the diet is related to between year variation in abundance of Chinook. Other
203 fish-eating killer whales in the North Pacific show a broader range of diet. However the increase in
204 the frequency of feeding on other species as summer ends and Chinook availability declines does
205 suggest that SRKW would switch to other species at times and places of low Chinook abundance.

206 The panel found the evidence for strong reliance on Chinook in the summer convincing.

207 **Poor Condition and Possible Nutritional stress**

208 Some SRKWs are in poor condition (which can be caused by nutritional stress, the most common
209 cause, or other factors) and animals in poor condition have a higher probability of dying. The
210 strongest suggestion of poor condition is the photographic evidence from Durban et al. (2009) and
211 the peanut-head syndrome. Durban et al. documented 13 SRKW in poor condition over the period
212 1994 through 2008 and all but two of these individuals subsequently died. Poor condition and
213 nutritional stress could contribute to increased mortality or reduced fecundity of Southern
214 Residents through a variety of mechanisms (i.e., direct starvation, increased susceptibility to
215 trauma due to increased movements to forage, decreased resistance to infectious disease,
216 mobilization of lipophilic toxic chemicals), as well as to decreased recruitment through changes in
217 calving interval and calf survival. There are insufficient data to relate the incidence of poor
218 condition to nutritional stress caused by low Chinook abundance or other causative factors. These
219 data serve primarily to support the assertion that poor condition, which is clearly linked to
220 mortality, and by implication to fecundity, may reflect nutritional stress.

¹ Ford, M. and K. Parsons. 2012. Estimating the historical size of the southern resident killer whale population. Presentation at workshop 2, slide 4.

221 The panel believes the photographic evidence is convincing that poor condition (and *possibly*
222 nutritional stress) is an issue of concern for SRKW. However, not all members of the Panel were
223 convinced that poor condition was *necessarily* an indicator of nutritional stress (due to low
224 availability of prey) as compared to some other factor (disease, organ malfunction) that might lead
225 to reduced or less successful feeding and thereby generate "poor condition". Unless a large fraction
226 of the population experienced poor condition in a particular year, and there were ancillary
227 information suggesting a shortage of prey in that same year, malnutrition remains only one of
228 several possible causes of poor condition.

229

230 **Statistical correlation between Chinook abundance and rates of increase in** 231 **Southern Resident Killer Whales**

232 Several analyses performed by both NOAA and DFO have shown correlations between recruitment,
233 survival and rate of increase for SRKW. The presentations at Workshop 2 by Eric Ward and co-
234 authors used the Parken-Kope index of salmon abundance and showed significant correlation
235 between the Chinook abundance index and SRKW survival, and a weak indication of some impact
236 on fecundity².

237 This analysis is the core of the evidence that changing Chinook abundance affects SRKW
238 demographic parameters. The statistical analysis performed uses state-of-the-art methods and has
239 been very thorough.

240 Nevertheless there are a number of reasons to not accept the conclusions at face value. First and
241 foremost the evidence is simply correlative, the period of low Chinook abundance in the 1990s
242 coincided with a period of poor survival for SRKW. While it seems unlikely this is pure chance, it is
243 certainly possible that another factor has affected both Chinook abundance and SRKW survival, and
244 there is no causative link. The history of population dynamics is replete with correlations that have
245 not turned out to be causal.

246 A major concern is the choice of indices of Chinook abundance. The Parken-Kope index does not
247 provide an index of the Chinook stocks that are most important to SRKW from the diet data
248 available, and the range of statistical analysis over the years have explored a broad range of
249 Chinook indices, many of which do not show any correlation. In his most recent analyses presented
250 at Workshop 2 Ward et al. explored quite a few indices and again there were varying degrees of
251 correlation, many of them weak.

252 Ward found little evidence for density dependent rates of increase in SRKW³. If Chinook abundance
253 is limiting the rate of increase, and if the SRKW are consuming a very high proportion of available

² Ward, E. C. Parken, R. Kope, J. Clark, A. Velez-Espino, L. LaVoy, J. Ford 2012. Exploring sensitivity of the relationship between salmon abundance indices with killer whale demographics. Presentation at Workshop 2.

³ E. Ward, J. Ford, A. Velez-Espino. Comparison of SRKW and NRKW population dynamics; Presentation at Workshop 2; slide 59

254 Chinook, then we would have expected to see stronger density dependent impacts as the
255 abundance of SRKW has increased in the last few decades.

256 The panel believes the NOAA and DFO scientists have done an excellent job of their statistical
257 analysis, but in the end believe considerable caution is warranted in interpreting the results as
258 confirming a causative relationship between Chinook abundance and SRKW survival.

259

260 **Reducing harvest would increase availability**

261 Recent analyses presented at the workshops explored whether reductions in Chinook harvest
262 would increase food for SRKW and thus SRKW population rates of increase. These analyses have
263 made the simple assumption that a certain number of Chinook foregone from the harvest will result
264 in an equivalent increase in abundance of Chinook for SRKW.

265 There are several reasons this assumption may not be true. First and foremost there is a range of
266 other predators on Chinook salmon, especially NRKWs, harbor seals and sea lions that may eat
267 some of the foregone Chinook before or at the same time that the SRKW have access to them. The
268 actual increase in food availability to SRKW may be considerably less than the foregone harvest.

269 Secondly the foregone harvest would likely not consist exclusively of Chinook stocks that are
270 important to SRKW. Most Chinook harvesting takes place on a mix of stocks, and some forgone
271 harvest would almost certainly be fish not important or critical to SRKW.

272 Thirdly, it appears that the key Chinook stocks in the summer are mature fish, yet many of the
273 Chinook fisheries harvest a mix of immature and mature fish. While the foregone immature fish
274 would ultimately become mature if they survive, not all would survive and thus not all foregone
275 harvest would result in mature fish.

276 Finally an important issue is that the harvest rates on Chinook salmon are now quite low (on the
277 order of 20% on average) so that there is limited room for reductions in Chinook harvesting to
278 increase the abundance of Chinook.

279 The panel sees many potential reasons why there wouldn't be much of an increase in available prey
280 (e.g., other predators, functional responses), and is therefore skeptical that reduced Chinook
281 harvesting would have a large impact on the abundance of Chinook available to SRKW.

282 **Projections show increased abundance of Chinook leads to more rapid rebuilding** 283 **of Southern Resident Killer Whales**

284 Analysis presented by Ward at both workshops, and earlier analyses included in the Biological
285 Opinion, suggest that reductions in Chinook harvesting would lead to increases in Chinook
286 abundance, which would in turn have some impact on the growth rates and the future population
287 size of SRKW. The statistical methods used were generally considered suitable, although the Panel
288 has little confidence in specific predictions about population size more than 5 years in the future
289 because of the uncertainties described in the next paragraph, and the stochasticity of fecundity and

290 survival. In addition, more recent logistic regression analyses (requested by the Panel) suggest that
 291 growth rates of SRKW are also related to the abundance of other marine mammal predators, which
 292 were not included in earlier versions of the statistical models.

293 The panel’s overall view is that the projected increases in SRKW abundance are both small, and
 294 likely overestimated because of our concerns expressed in the issue of correlation versus causation,
 295 the roles of other marine mammals in the ecosystem, and the question of what fraction of foregone
 296 harvest would result in increased food availability to SRKW.

297 **Conclusions**

298 The panel concludes that there is good evidence that Chinook salmon are a very important part of
 299 the diet of SRKW and that there is good evidence, collected since 1994, that some SRKW have been
 300 in poor condition and poor condition is associated with higher mortality rates. There is a statistical
 301 correlation between SRKW survival rates and some indices of Chinook salmon abundance. Based on
 302 those correlations, increases in Chinook abundance would lead to higher survival rates, and
 303 therefore higher population growth rates, of SRKW. However, the effect is not a linear one as
 304 improvements in SRKW survival diminish at Chinook abundance levels beyond the historical
 305 average. Using the statistical correlations, consistently positive SRKW growth rates can occur by
 306 avoiding extremely low Chinook abundance levels observed in the 1970-80s and late-1990s.

307 However, the panel cautions against overreliance on the correlation implying causation, and the
 308 fact that the level of correlation is highly dependent on the choice of Chinook abundance indicators.
 309 It is also not clear what would be the impact of reduced Chinook harvest on food availability to
 310 SRKW.

311 The sum of these concerns is that we believe the estimated benefits of reducing Chinook harvest in
 312 NOAA’s recent analyses provide a maximum estimate of the benefits to SRKW and the realized
 313 benefits would likely be lower.

314 **2.3 Mechanisms**

315 **Discussion of mechanistic approach**

316 Much of the work done by NOAA and DFO and contained in the Biological Opinion relates to
 317 mechanisms that support the statistical correlation between indices of Chinook abundance and
 318 vital rates of SRKW. The basic mechanism is that SRKW are on some occasions food limited, leading
 319 to poor condition and lower survival and fecundity and that Chinook is a highly important part of
 320 their food supply. NOAA and DFO have documented that some killer whales are in poor condition,
 321 that those in poor condition have lower survival, and that Chinook are an important part of SRKW
 322 diet.

323 This mechanistic approach does not provide a quantitative method to evaluate the benefits of
 324 reducing Chinook harvesting. What is needed is documentation of the relationship between
 325 Chinook abundance and number of animals that are in poor condition. This could provide strong

326 evidence that periods of low Chinook abundance lead to poorer condition, more nutritional stress
327 and lower survival rates. At the moment we simply have the correlation based primarily on one
328 extended period of low Chinook abundance in the mid-1990s, and the coincident mortality of an
329 unusually high number of SRKW. If possible it would be very useful to expand the photogrammetric
330 data collection program to provide a spring and fall measure of the condition of most of the SRKW
331 and then relate that data directly to indices of Chinook abundance.

332 **Importance and value of studying mechanisms**

333 As discussed in Section 2.2 the panel has reservations about assuming that correlation implies
334 causation. The role of mechanistic studies is to identify the causal mechanism that would then
335 support the causation vs. correlation hypothesis. The mechanistic data developed so far certainly
336 provide some support for causation, if only because if there was no evidence for poor condition
337 (possibly due to nutritional stress), or if Chinook were not an important part of SRKW diet, then the
338 support for causation would be weakened.

339 **Limitations to mechanistic approach**

340 The major limitation to the mechanistic approach at present, is that very little information on
341 condition is currently available to provide scientific or management guidance. Similarly there is so
342 little information on winter diet that the mechanistic approach must remain, at present, merely
343 supportive of causation.

344 SRKW are imbedded in a complex ecosystem with diverse possible food sources and a range of
345 competitors for that food. At Workshop 2 we had a presentation on an Ecopath with Ecosim model⁴
346 that was the only whole ecosystem look at SRKW and their key competitors. The mechanistic
347 approach used in the Biological Opinion essentially ignores all other ecosystem connections except
348 Chinook salmon.

349 **2.4 Recommendations for Future Work**

350 **Critical missing pieces**

351 The panel has identified a range of data and analyses that would be high priority to obtain, but were
352 not feasible during the duration of our review. We classify these into those critical to the evaluation
353 of the link between food supply and rates of increase, and those that that provide supporting
354 mechanistic evidence.

355

356 **Items Critical to the underlying hypothesis**

⁴ Preikshot, D. and I. Perry. 2012. Interactions between marine mammals and chinook salmon in a Strait of Georgia ecosystem model. Presentation at Workshop 2.

357 **Critical: Nutrition status.** The evidence that some individuals are in poor condition and those
358 individuals have high mortality rates is a strong piece of evidence for the causative hypothesis, but
359 currently available from a very small sample size, and poor condition has not been definitively
360 related to nutritional stress *per se*. These data have the potential to demonstrate that periods of low
361 Chinook abundance are associated with more frequent poor condition. The panel recommends that
362 spring and fall photogrammetric work be expanded and ideally become a routine part of
363 monitoring for the SRKW, helping to determine when SRKW condition deteriorates, and thereby
364 focusing efforts on the most critical season.

365 **Critical: Continuous fishing and natural mortality.** The model indices of Chinook abundance
366 generally relied on assumptions about natural mortality rates that were assumed fixed and that
367 natural mortality and fishing mortality were discrete events. Given that the abundance of many of
368 the predators have changed over time it would seem reasonable to attempt to model time varying
369 natural mortality. Additionally, much of the natural mortality and some of the fisheries are
370 continuous processes so modifying models to account for simultaneous predation and fishing
371 mortality might improve the reliability of the evaluation of impacts of fishing on food available to
372 killer whales.

373 **Critical: Contaminant fingerprinting.** At Workshop1, Brad Hansen⁵ showed that contaminant
374 signatures indicate the feeding habitats of killer whales, and further contaminant work could
375 establish the major Chinook stocks that contribute to SRKW diets. This would help identify which
376 Chinook indices of abundance are most appropriate indicators of food supply. If the contaminant
377 data indicated a preponderance of Chinook stocks whose indices did not correlate with changes in
378 SRKW rates of increase, support for the underlying hypothesis would be decreased.

379 **Critical: Revise projected SRKW abundance and growth rates.** Use more realistic fishery
380 scenarios, instead of exploring the consequences of “eliminating” fisheries independent of future
381 Chinook abundance,

382 **Critical: Simulation testing of the ability to detect the impact of possible changes in Chinook**
383 **fisheries.** An important question that should be asked is: “if particular changes were made to
384 Chinook fisheries, could statistical analysis detect the impact on both Chinook abundance and
385 SRKW survival?”. Recognizing that management of the ecosystem of SRKW is a long-term task, it is
386 important to know if agencies would be able to learn from any regulatory changes they make.

387

388

389 **Items supporting the mechanism**

⁵ Hansen, B., 2012. Southern Resident Killer Whale diet as determined from prey remains and fecal samples. Presentation at Workshop 1. Slide 40.

390 **Supporting: Winter distribution and diet.** If low food availability is leading to poor condition,
391 nutritional stress and higher mortality rates, this may be happening during the winter rather than
392 the summer. It is broadly recognized that more data on winter distribution and diet would be
393 important to have. It is also recognized that these data are expensive and difficult to collect. .

394 **Supporting: Marine mammal competition.** Some estimates presented to the panel showed that
395 marine mammal predation on Chinook may be very large and potentially growing. Further
396 evaluation of the role of marine mammal predation is recommended.

397 **Supporting: Other ecosystem factors.** A major potential concern with the statistical correlation
398 between Chinook abundance and SRKW rates of increase is the potential for other factors in the
399 ecosystem to be affecting both Chinook and SRKW. Thus the panel would have liked to see more
400 evaluation of ecosystem factors affecting killer whales, and recommend that future analysis explore
401 a broad range of ecosystem factors. A first step would be to explore a range of indices of ocean
402 productivity as alternatives to Chinook abundance.

403 **Supporting: Fecal and blubber samples.** Fecal sampling would help identify the importance of
404 non-salmonids in the diet. At present it appears that salmonids are likely over-represented in
405 floating feeding scraps. Fecal and blubber samples should be archived from future stranded
406 animals. There is a wide range of potential information from such animals and archiving these data
407 should be part of the ongoing SRKW monitoring program.

408

PART II: SCIENCE PANEL RESPONSES BY TOPIC AREA

3.0 STATUS AND GROWTH RATES OF KILLER WHALES

3.1 Context

Data on the abundance and demography of killer whales are highly detailed and accurate as a result of the ability to recognize individuals by photographing their dorsal fins and adjacent markings. Photo identification allows every individual in the population to be observed over time, providing exceptional reliability in estimates of population size and vital rates.

The abundance of SRKW fluctuated between 60 and 100 individuals during 1975 to 2010. Intervals of population increase alternated with periods of decline, but the duration of intervals of positive growth substantially exceeded those when growth was negative. During the last decade, the population has been increasing slowly, showing growth rates that averaged 1.1 % per year.

In contrast to the Southern Residents, Northern Resident killer whales have increased more rapidly over the same time interval, from 120 animals in 1975 to more than 260 currently. The trajectory of growth has been, for the most part, steadily positive over the last three decades. Increases in abundance were interrupted only briefly during the late 1990s and early 2000 when the population declined at a rate of one percent annually, a downturn that coincided with steeper declines in the abundance of SRKW.

The history of predominantly positive growth rates in SRKW would promote confidence about the future persistence of the population if the population were large. However, the relatively small size of the population raises concerns about its viability as a result of environmental and demographic effects exposing the population to risks of extinction. A key point, occasionally overlooked by participants in both meetings, is that the Southern Resident population is *not* declining. Concerns about its future arise entirely from the current and recent size of the population and the potential impacts of future, unforeseen events on a population that lacks the resilience created by higher abundance.

3.2 Key Questions

Understanding the current status of the Southern Resident population is a necessary starting point for any discussion of actions needed to improve its status. The panel was asked to examine current knowledge of population size, growth rates, and demography of SRKW relative to Northern Residents, to assess current trends relative to historical trends in abundance and to evaluate understanding of the current status of the population relative to recovery goals.

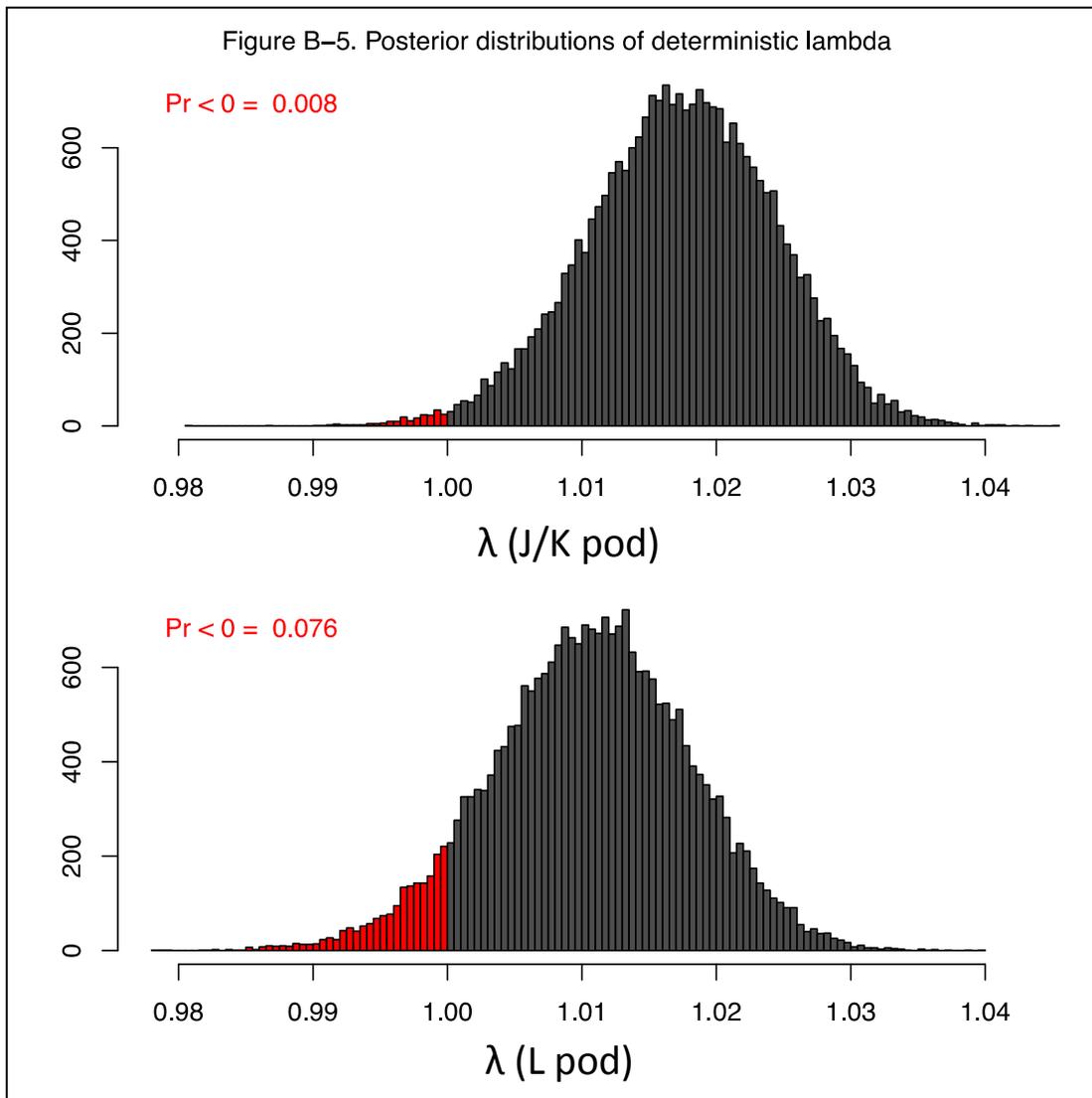
3.3 Responses to Key Questions

Population growth rate

441 The database of observations of known individuals over an extended period of time easily meets the
442 highest standards for inference in population ecology. The analyses conducted to infer population trends
443 were state-of-the-art in their statistical and mathematical sophistication. The panel finds little fault in the
444 data or in their implementation in models of historic population dynamics.

445 Analysis of the long-term population growth rate (hereafter, λ) of the population of SRKW from data
446 obtained during 1970-2010 revealed reasonably strong evidence that the population is increasing (Ward
447 presentation cite here). There were large differences in λ among pods, with J and K pods showing the
448 strongest evidence of growth. The posterior distribution of λ for the L pod revealed that values for $\lambda < 1$
449 cannot be ruled out (Figure 3-1). The mean value of λ across J, K, and L pods was less than the recovery
450 goal of 1.023. However, there was evidence that the long-term population growth rate of all pods may
451 have *exceeded* recovery goals, as well as evidence that the long-term λ was less than one. The key result
452 here is the uncertainty about the population's growth rate.

453

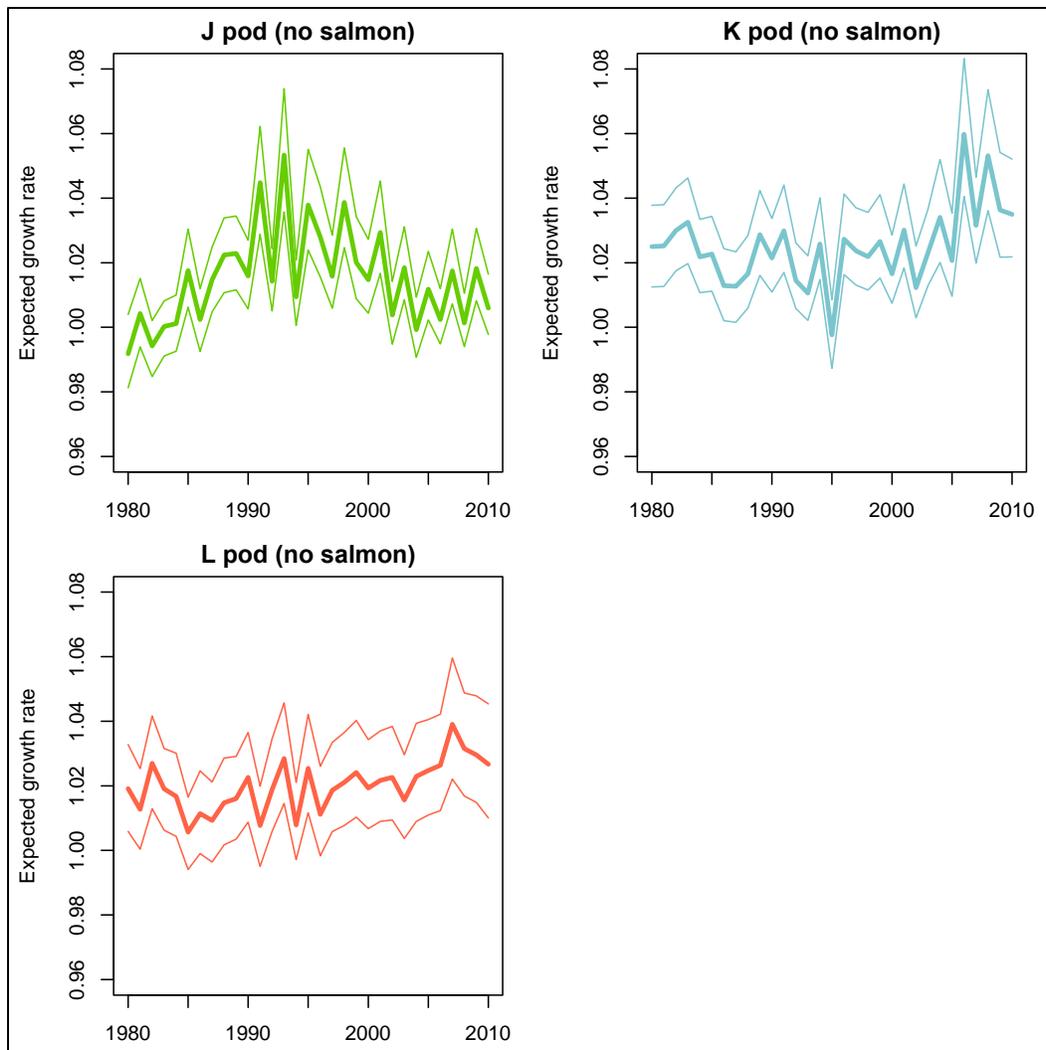


454

455 **Figure 3-1. Estimates of the posterior distribution of population growth rate from Ward presentation at the**
 456 **second workshop⁶. “Pr < 0” is actually the probability that $\lambda < 1.0$ (the red area under the probability**
 457 **distribution), or the probability that the population may be experiencing a long term population decline.**

458 The evidence that recovery goals may currently be met results in part from the assumptions required by
 459 the analysis of λ . The λ analysis only applies to time scales of decades and applies only to populations
 460 at long-term equilibrium for sex and age composition (but not for abundance). What this means is that the
 461 estimate for λ depends on a mix of sexes and ages that would be expected if the population were to grow
 462 largely unperturbed for a long period of time. So, in this analysis, there is no variation resulting from
 463 demography. The value of this approach is that it focuses on the long-term and does not respond to short
 464 term fluctuations in population composition.

⁶ E. Ward, J. Ford, A. Velez-Espino. 2012. Comparison of SRKW and NRKW population dynamics; presentation at workshop 2; slide 8.



465

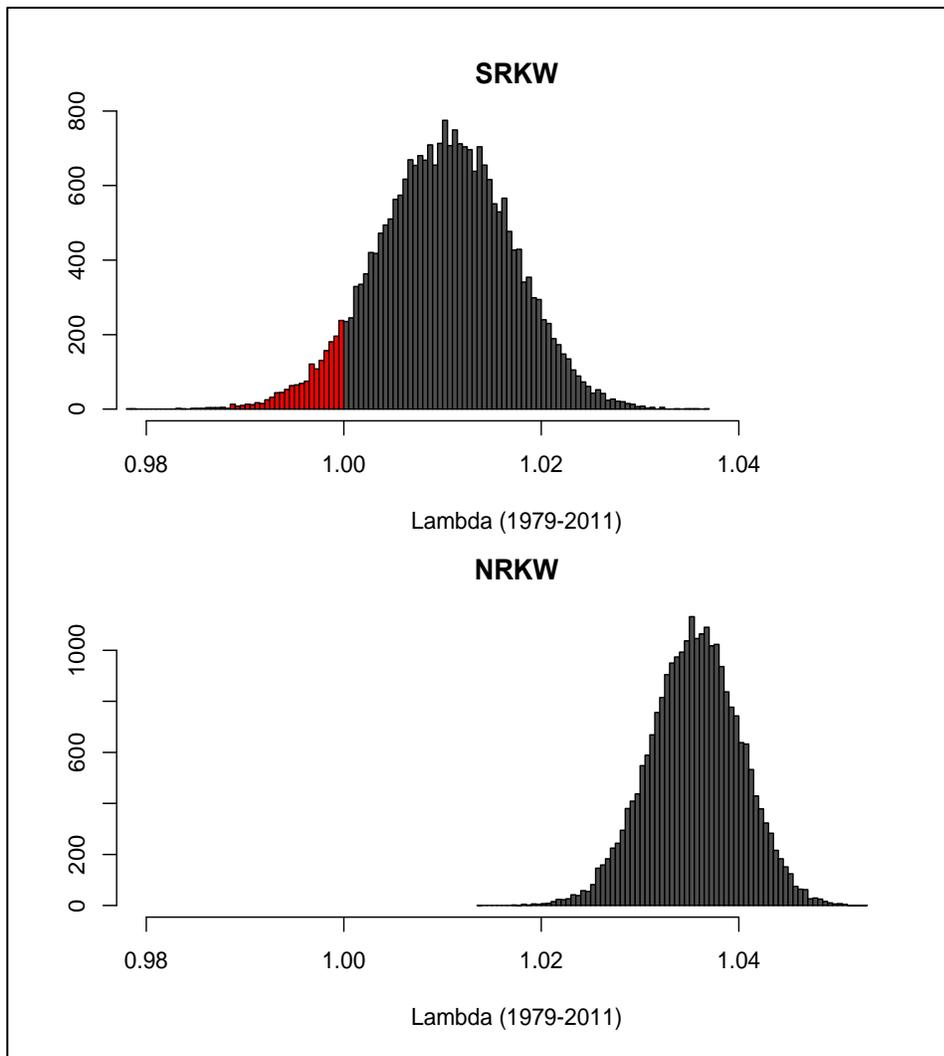
466 **Figure 3-2. Growth rate of J, K, and L. The growth rate is the expected number of animals that survive from t to**
 467 **t+1 added to the expected number of births where the expectation is conditioned on the population age and sex**
 468 **structure. The expected survival and birth rates are determined just by the age and sex structure of the**
 469 **population, without any consideration of salmon abundance (hence the “no salmon” in graph titles).⁷**

470 A focus on short-term dynamics revealed substantial annual variability in the growth rate of SRKW, some
 471 of which resulted from demography (Figure 3-2). The expected growth rates of K and L pod, growth rates
 472 that incorporated effects of differences in sex and age structure, have been increasing since the 1980s
 473 while the expected growth rates of the J pod increased to a peak in the mid-1990s, then declined. Despite
 474 this variability, the short-term analysis also showed evidence of strongly positive growth in all pods,
 475 particularly during the last decade when growth rates of L pod have accelerated.

476 The long-term population growth rate (λ) of Southern Residents is unambiguously lower than λ for the
 477 Northern Residents (Figure 3-3). These differences in λ result from clear differences in vital rates;

⁷ E. Ward, J. Ford, A. Velez-Espino. 2012. Comparison of SRKW and NRKW population dynamics; presentation at workshop 2; slide 17.

478 Southern Residents have lower fecundities and survival probabilities relative to Northern Residents. Life
 479 expectancy of females showed large regional effects (37.8 SRKW vs. 44.9 NRKW). Expected number of
 480 offspring also differs markedly between regions (3.1 SRKW vs. 3.5 NRKW). Regional differences in
 481 strength of density dependence could not account for the observed differences in population growth rates.
 482 However, a skewed sex ratio in J and L pods toward reduced numbers of females (<40%) plays an
 483 important role in the regional differences in λ . The regional differences in λ observed in the current
 484 analysis are substantially larger than those found in earlier work that found virtually identical growth rates
 485 for the two populations ($\lambda = 1.0250$ for SRKW, $\lambda = 1.0256$ for NRKW, Brault and Caswell 1993). Thus,
 486 it appears that regional differences in growth rates have existed over the last twenty years.



487
 488 **Figure 3-3. Posterior distributions of population growth rate for Southern and Northern populations of resident**
 489 **killer whales. The top graph represents the average λ for J, K and L pods.⁸**

⁸ E. Ward, J. Ford, A. Velez-Espino. 2012. Comparison of SRKW and NRKW population dynamics; presentation at workshop 2; slide 38.

490 Controls on population growth rate

491 Historic data provide insight into the factors that controlled the population dynamics of Northern and
492 Southern RKW. An exhaustive model selection exercise showed evidence for differences in fecundity
493 between Northern and Southern populations. The best-supported model included region and indices of
494 salmon abundance as predictors of fecundity, but did not include a density effect. The effect of indices of
495 salmon abundance did not depend on region--- the best model performed better than any model with an
496 interaction term, suggesting fecundity of Southern and Northern populations responds in a similar way to
497 the prey index. The second best model included male population density and region as predictors.

498 Models predicting survival from historic data were not easily interpreted. There were three way
499 interactions among region, density dependence, and indices of salmon abundance, interactions that could
500 not be understood biologically. Eliminating models with three way interactions failed to clearly isolate
501 factors controlling survival. The best model showed a negative relationship between female density and
502 survival for Northern Resident killer whales and an inexplicable positive (although weak) relationship
503 between female density and survival of SRKW. The next best model contained a similar response to
504 salmon for Northern and Southern residents and female-based density dependence for both. However, the
505 effect of density dependence varied by region. Effects of female density on survival were far weaker in
506 the southern population relative to the northern population.

507 The results of analysis of historic data complicate the interpretation of the mechanism presumed to be
508 responsible for the correlation between salmon abundance and killer whale vital rates. The textbook
509 mechanism for bottom-up limitation of predators by prey is that reductions in prey abundance retard the
510 per-capita rate of consumption of prey by predators via their functional response. Reductions in per-capita
511 rate of prey capture, in turn, cause reductions in survival and/or fecundity, thereby reducing population
512 growth via the numerical response. This chain of logic implies that there are *two* ways that the growth of
513 populations of predators can be accelerated: by increasing the supply of prey or by reducing the number
514 of predators exploiting the prey. In both cases, per-capita rate of prey consumption should go up leading
515 to enhanced fecundity and/or survival. If the classic mechanism prevails, then we should see support in
516 predictive models of vital rates for effects of prey availability, i.e. the salmon indices, *and* the effect of
517 predator density.

518 However, the effects of density for SRKW were difficult to interpret using the classical line of logic. It is
519 not immediately clear why increases in male density should be more strongly associated with fecundity
520 than increases in female or total density. The weak, positive relationship between SRKW females and
521 survival is contrary to a mechanistic interpretation of functional response influencing the numerical
522 response. The fact that density dependence was stronger in the northern population than in the southern
523 population⁹ suggests that the northern population should experience stronger bottom-up limitations as the
524 population grows, a prediction that is contrary to observations. All of these difficulties of interpretation
525 cast doubt on a simple, causal interpretation of the positive correlation between salmon abundance and
526 killer whale vital rates. The absence of a clear signal from density lends support to the non-causal

⁹ E. Ward, J. Ford, A. Velez-Espino. 2012. Comparison of SRKW and NRKW population dynamics; presentation at workshop 2; slide 59.

527 interpretation that salmon abundance is correlated with an unmeasured limiting factor that is not
528 influenced by population density of killer whales.

529 **Population size and demography**

530 Evidence for a positive growth rate in populations of SRKW suggests that the population should be
531 increasing, but trends in abundance show little change in population size, particularly during the last
532 decade. This raises the question, why has the population remained small despite a positive growth rate?

533 The answer to this question appears to come from demography. A skewed sex ratio at birth favors males
534 in the Southern Resident population and the K and L pods are 60% male. These changes in the proportion
535 of females in the population cause the population to grow more slowly than would be expected if the sex
536 ratio of pods were 50/50 male/females. In contrast, the proportion of females in the Northern Resident
537 population has been increasing recently and in some pods exceeds 60% female. Differences in sex ratios
538 between the Southern and Northern populations partially explain the differences in their rates of increase
539 and in their abundance.

540 The primary cause for concern about the viability of the Southern Resident population is its small size.
541 This concern motivated the panel to ask what is known about the historic size of the population.
542 Demographic reconstruction showed that the largest known size was likely 96 animals in 1967¹⁰, leading
543 to the conclusion that the population size has not varied dramatically over the last 45 years. Genetic
544 analyses¹¹ allow crude estimates of population sizes in the more distant past. These suggest that the
545 current population may be orders of magnitude smaller than the ancestral population, but it is unclear if
546 the “ancestral population” (10,000 – 40,000 years ago) consisted of SRKW or of all killer whales in the
547 Pacific.

548 **Synthesis**

549 Understanding the current state of the population of SRKW and the forces that have shaped the current
550 state provides insight into the need to take action to alter the future trajectory of the population. There
551 were two results from the analysis of current status that are particularly compelling. First, analysis of the
552 long-term population growth rate emphasized the importance of properly estimating uncertainty.
553 Although the estimate of the mean λ was strongly positive, the possibility of growth rates less than 1
554 cannot be ruled out, nor can we reject the idea that long-term growth rates have exceeded recovery goals.
555 Second, the absence of a clear negative feedback from population size to vital rates complicates the
556 mechanistic interpretation of a positive correlation between vital rates and food supply. Classical theory
557 in community ecology predicts that reductions in the number of predators or increases in the number of
558 prey should produce similar responses at the population level. This finding raises doubts about the cause
559 and effect relationship between salmon abundance and killer whale vital rates.

560

¹⁰ Ford, M. and K. Parsons. 2012. Estimating the historical size of the southern resident killer whale population. Presentation at workshop 2, slide 4.

¹¹ Ibid. Slides 6-13.

5613.4 Recommended Information and Analyses

562 No further analyses are recommended.

563

4.0 FEEDING HABITS AND ENERGETIC NEEDS OF KILLER WHALES**4.1 Context**

The apparent specialized diet of SRKW on Chinook salmon means that it is biologically plausible for reduced Chinook salmon abundance to cause nutritional stress and impede recovery of SRKW. NOAA, DFO and NGOs have undertaken considerable research to assess the mechanistic link between Chinook salmon abundance and the demographic dynamics of SRKW. Their research has sought to determine whale distribution, diet composition, metabolic requirements, and indicators of nutritional stress—and whether salmon abundance is low enough to cause such stress in SRKW.

Distribution: J, K, and L pods typically feed in the inland waters of Washington State and British Columbia (Strait of Georgia, Strait of Juan de Fuca, and Puget Sound) from late spring to fall (Bigg 1982, Ford et al. 2000, Krahn et al. 2002). They are known to visit coastal sites off Washington and Vancouver Island (Ford et al. 2000), and are known to travel as far north as Southeast Alaska (Frederic Sound), and as far south as central California. Winter and early spring movements and distribution are largely unknown but limited photo-identification data suggest they spend substantial time in coastal waters off the coasts of WA, OR and northern CA.

Diet (Species & Size Selectivity): Limited dietary information for SRKW suggests that they have a strong preference for large Chinook salmon from late spring to fall, and a secondary preference for chum salmon in autumn (Hanson et al. 2005, Ford and Ellis 2006). Other salmonids (coho, steelhead, sockeye, and pink) and other non-salmonids (herring and rockfish) do not appear to be consumed in significant numbers. Winter diets remain poorly described but are believed to be more diverse than in summer and consist of smaller Chinook salmon and greater numbers of non-salmonids (ling cod, dover sole, and halibut) than observed during the summer and fall. SRKW also have strong preferences for larger-bodied organisms, particularly in Chinook salmon, which tend to be more energetically dense prey. Selectivity by Southern Residents on different stocks of Chinook salmon is poorly known, an important uncertainty both in terms of understanding which Chinook stocks they rely on, and in terms of energy intake, because the energy density of Chinook varies among stocks.

Daily Prey Energy Requirements: The amount of Chinook salmon required by SRKW was estimated by NOAA using a bioenergetics model (Noren 2011) for three time periods (Oct-April, May-June and July-Sept) based on the composition of Chinook in the diet, daily prey energy requirements and time spent in inland waters. DFO also estimated the number of Chinook needed by Resident killer whales using the Noren bioenergetics model (Ford et al. 2010).

Nutritional Stress: Photographs of thin whales and observations of the “peanut-head syndrome” (loss of the nuchal fat pad behind the skull) in SRKW suggest that some individuals in some seasons are significantly emaciated. Such weight loss can arise from a variety of causes that range from infectious disease to chronic degenerative processes, but the most common cause in wildlife is poor nutrition. Body condition of marine mammals can range widely among individuals within a population, but little is known about the factors that influence body condition of wild whales. One

602 study indicated that weight loss behind the skull (“peanut head”) of gray whales (*Eschrichtius*
 603 *robustus*) is associated with lactation in adult females (Bradford et al. 2012), while another study
 604 concluded that body condition varies with the duration of the previous feeding season (Perryman
 605 et al. 2002). Thus an association has been made between nutritional status and body shape in
 606 baleen whales.

607 The presence of emaciated whales in the SRKW population that have subsequently disappeared
 608 indicates that some individuals in poor condition may have experienced nutritional stress, although
 609 it remains unclear whether it is a seasonal and frequently occurring phenomenon in SRKW. It also
 610 remains unclear exactly what caused the poor condition of these animals, and what the background
 611 rates of this syndrome are. Poor condition and nutritional stress could contribute to increased
 612 mortality or reduced fecundity of Southern Residents through a variety of mechanisms (i.e., direct
 613 starvation, increased susceptibility to trauma due to increased movements to forage, decreased
 614 resistance to infectious disease, mobilization of lipophilic toxic chemicals). Poor condition and
 615 nutritional stress could also decrease recruitment through changes in calving interval and calf
 616 survival. Indicators of nutritional stress in individual whales include behavioral, morphological,
 617 hormonal and reproductive changes that can be assessed with a variety of methods. However, prey
 618 sharing (documented to occur 76% of the time; Ford and Ellis 2006) complicates understanding of
 619 the effects of prey limitation on some individuals of the Southern Resident population, especially
 620 adult females that do more sharing.

621 **4.2 Key Questions**

622 Diet composition, foraging distributions and metabolic requirements of SRKW are not well
 623 described because the data are difficult to obtain. Considerable effort has been expended towards
 624 determining diet composition and selectivity, particularly on Chinook salmon. The panel was asked
 625 whether the approaches and methods used to estimate diet composition and selectivity were
 626 scientifically reasonable and whether these techniques could be improved. The panel was also
 627 asked to assess the conclusion that SRKW eat mostly Chinook salmon during the summer and fall in
 628 the Salish Sea.

629 In terms of the prey requirements of Southern Residents, the panel was asked to assess whether the
 630 bioenergetics modeling approach used to estimate energy needs was a scientifically defensible
 631 approach and whether there were additional refinements that could be made to improve these
 632 estimates of predatory demand on Chinook salmon in the Salish Sea. The panel was also asked to
 633 evaluate whether ratios of energy needed by Southern Residents to the energy available from
 634 Chinook salmon in the Salish Sea were a reasonable and defensible way to assess the adequacy of
 635 Chinook stocks for sustaining and rebuilding SRKW.

636 Last, the panel addressed whether behavioral, hormonal, or estimates of body condition were
 637 useful metrics for assessing nutritional stress in SRKW in relation to seasonal and inter-annual
 638 variation in prey availability.

639

640 **4.3 Responses to Key Questions**

641 **Diets of Southern Resident Killer Whales**

642 Diets of SRKW have been determined from scales and tissue recovered from salmonid prey that are
643 broken up near the surface for sharing among individuals, from the stomach contents of dead
644 whales, and from the prey DNA in fecal samples. These methods are solid and are state of the art.
645 However, sampling is concentrated in the summer through autumn months, with little or no
646 coverage in the winter months. The winter ecology of Southern Residents is unknown, and there is
647 little or no information about diet composition and selectivity.

648 The majority of dietary data show that Resident killer whales have a preference for salmon,
649 particularly large Chinook which appear to account for >80% of the diet from May-September. The
650 general conclusion that SRKW consume primarily large Chinook salmon (ages 4 and 5 y) is
651 reasonable and supported by the available information. However, it is conceivable that smaller
652 Chinook may not be shared as readily and could be swallowed whole without much handling.
653 Furthermore, some groundfish could be swallowed at depth without being brought to the surface,
654 and would not be detected by scale and tissue sampling. Fecal DNA testing may overcome this
655 potential sampling bias (although digestion may obscure the passage of DNA from some prey
656 species).

657 The small numbers of samples obtained during the winter suggest a greater reliance on chum
658 salmon and on demersal species in this season. The paucity of winter diet data limits the ability to
659 assess the degree to which SRKW rely on chum salmon, smaller Chinook salmon, or other fish
660 species during this potentially challenging time period.

661 Biopsy samples from some individuals in a small sample of years give indirect information on diet.
662 Limited data on nitrogen stable isotope ratios in skin samples suggest that L pod may have changed
663 its dietary trophic level of over the last decade. The isotope ratios also suggest that the diet trophic
664 level of K pod varies seasonally. Fingerprints of lipophilic contaminants in blubber biopsies also
665 provide insight into diets. Ratios of these contaminants found in the blubber of K and L pod match
666 with similar ratios of prey species in California, suggesting that fish from California form a
667 significant component of their diets (Krahn et al. 2007, 2009).

668 Though logistically challenging, future work on diet habits of SRKW should expand seasonally and
669 include winter surveys. Further refinement of the currently employed methodologies and sampling
670 designs are likely to show a more complex and diverse diet related to age, sex, pod and time of year
671 than presently recognized. However, further diet studies are unlikely to change the fundamental
672 finding to date that Chinook are the most important component of the SRKW diet. Instead, they
673 should provide data needed to determine whether SRKW can adapt their foraging during times
674 when Chinook are rare to consume alternate prey at rates that do not compromise their fitness.

675 Dietary analysis that determines the frequency with which species of prey occur in stomachs or
676 fecal samples requires ~70 samples by season to accurately describe diet (Trites and Joy 2005). A
677 sampling design should be implemented with a coordinated effort to collect the necessary numbers

678 of samples. Additional insights into diets of SRKW can be obtained from killer whale blubber and
 679 skin samples through analysis of contaminant ratios, stable isotopes and fatty acids. Direct
 680 observations of predation by SRKW relative to potential prey sources can also contribute useful
 681 information about diets and preferences.

682 **Energy needs of Southern Resident Killer Whales**

683 The modeling approach used to estimate the food requirements of SRKW is reasonable and
 684 consistent with the models that have been developed for other species of marine mammals. The
 685 estimated energy requirements seem reasonable, though they reflect the uncertainty caused by
 686 combining multiple assumptions and parameter estimates.. They have been derived using the best
 687 available data, and can only be refined by incorporating better parameter estimates for such
 688 variables as body mass at age, activity, reproductive state (lactation), seasonal changes in body
 689 condition, and basal metabolic rates. Such model refinements would improve confidence in the
 690 estimates. Nevertheless, the numbers of fish that NOAA and DFO estimate that SRKW require are
 691 within reasonable limits.

692 In addition to refining model parameter estimates, seasonal variability in energy requirements still
 693 needs to be addressed. Photogrammetry data could be used to address seasonal changes in body
 694 condition, and its possible relationship with seasonal changes in metabolism due to differences in
 695 dive behavior and daily activity budgets. A mismatch in seasonal prey availability with seasonal
 696 energy requirements can have significant physiological effects on fecundity and susceptibility to
 697 disease. Photogrammetry data could also be used to investigate body condition changes in years of
 698 high versus low Chinook abundance. A systematic use of photogrammetry to evaluate seasonal and
 699 annual changes in individual whale body condition can provide key data to assess the nutritional
 700 status of SRKW relative to population recovery. However, this use of photogrammetry assumes that
 701 changes in condition can be causally linked to changes in individual reproductive success and
 702 survival.

703 **Ratios of energy needs to energy available**

704 The ratios of energy needed by SRKW to the energy available to them from Chinook are not particularly
 705 useful for understanding whether fisheries for Chinook salmon affect the population dynamics of SRKW.
 706 This is because there is no objective means to evaluate the biological significance of the ratios on the
 707 status of the Southern Residents. The forage ratios therefore do not provide much insight into prey
 708 limitation in SRKW. To do this requires a functional response that describes whale fitness or vital rates as
 709 a function of the supply-to-demand ratios. Without such a functional response there is no way to interpret
 710 the ratio (unless it is < 1 and clearly indicative of a prey deficiency).

711 Additionally, the comparison between the SRKW and other apex predators in other ecosystems is
 712 not well justified and, again, difficult or impossible to interpret. There are several reasons for this,
 713 the most important of which is that the predator demand component of the ratio should include the
 714 demands on Chinook salmon (or any prey) by the entire community of predators that feed on them.
 715 It is possible that killer whales consume a larger component of the Puget Sound Chinook stocks
 716 because there are fewer other important apex predators compared to other ecosystems.

717 This exercise in calculating ratios does not appear to provide any meaningful information about
718 either the ecosystem or the biology of SRKW. Continuing to undertake this analysis is not
719 warranted. Such analyses might provide some insights into the ecology of the Salish Sea ecosystem
720 if directly comparable models were generated for the Salish Sea and other ecosystems (i.e. same
721 assumptions, taxonomic resolution etc.). The ratios presented at Workshop 1 in September 2011
722 were derived from many disparate models with very different assumptions.

723 **Nutritional stress**

724 The available information on body condition of individual SRKW summarized in Durban et al.
725 (2009) documented 13 members of the Southern Resident population in poor condition as detected
726 by boat-based photographs obtained from May-September over the period 1994 through 2008. All
727 but two of those individuals subsequently died. None of the individuals that died were recovered
728 and examined, so definitive date and cause of death are unknown. However the implication from
729 these data is that some SRKW have been nutritionally limited at certain times of year.

730 The data available on fecal hormone levels are not clearly indicative of nutritional stress in the
731 SRKW population. The fecal thyroid hormone data presented in Workshop 1 showed seasonal
732 patterns consistent across years in batched feces. Such a pattern is hard to interpret as the number
733 of individuals and their age and sex samples were not presented. Although nutritional status can
734 influence fecal thyroid hormone levels, other factors such as age, activity, day length, reproductive
735 status and contaminant exposure will also affect these fecal hormone levels (Oki and Atkinson
736 2004, Ciloglu et al. 2005, Ross et al. 2007). It is thus not clear whether the seasonal decrease
737 reported in fecal thyroid hormone levels indicates nutritional stress or a seasonal endocrine shift
738 for other reasons.

739 Cortisol levels are indicative of activation of a stress response, which is a common physiological
740 pathway that results from any stressor in addition to nutrition such as sound, boat traffic, or
741 conspecific aggression. Thus, use of fecal cortisol as an indicator of nutritional stress is limited in an
742 environment with considerable human activity.

743 Changes in social behavior may also result from changes in nutritional status. For example, group
744 sizes of killer whales might change in response to changes in the availability of prey (Lusseau et al.
745 2004). However, mechanisms to explain such behavioral changes are unclear.

746 **4.4 Recommended Information and Analyses**

747 **Diet analysis**

748 A shortage of samples during winter is the biggest gap in diet studies of SRKW. Increased effort is
749 needed to obtain winter samples (Nov-May). One approach is to satellite track tagged individuals to
750 determine where fecal and tissue and scale samples can be collected

751 A second limitation of current understanding of killer whale diets is that tissues and scales
752 recovered in the water column after food sharing are biased towards salmonids. More fecal
753 sampling is needed to detect non-salmonids.

754 Third, fecal and blubber samples should be archived from future stranded animals in addition to
755 stomach contents. These samples can be used for dietary analysis to compare results with those
756 obtained from stomach content analysis. The full thickness of the blubber should be archived for
757 future dietary analyses using fatty acids.

758 Last, using contaminant fingerprinting techniques hold substantial promise for improving
759 estimates of SRKW diets based on the similarity between their contaminant fingerprints and the
760 fingerprints of their available prey. More effort could be directly expended in these approaches.

761 **Energetic needs**

762 Satellite tagging of whales in late summer is needed to identify winter foraging areas and calculate
763 activity budgets to better estimate the prey requirements of SRKW. In addition, increased analysis
764 of foraging behaviors is needed to detect changes in activity budgets (proportion of time spent
765 foraging, socializing, resting, travelling), movement patterns (frequency and duration of excursions
766 outside of regular feeding areas), dispersion (spreading out if prey density is low), foraging success
767 (lower catch per unit effort when prey availability low), and prey switching (increased predation on
768 alternative prey if Chinook density low). However, the challenge will remain with interpreting
769 changes in behavioral patterns as indications of nutritional (or other) stresses.

770 **Nutritional status**

771 Research designed to monitor nutritional status of SRKW should focus on: biopsy sampling to
772 detect seasonal changes in blubber lipid levels; photogrammetry methods used by Durban et al.
773 (2009) and Fearnback et al. (2011) to evaluate different width-length ratios; and longitudinal
774 sampling to investigate seasonal changes in body condition in individuals, and at risk age and sex
775 classes. Further, analysis of individual calving intervals, and of group sizes and association
776 strengths could be assessed as measures of relative feeding conditions and payoffs to the predators.

777

778 **5.0 FISHERIES AND PREY AVAILABILITY**

779 **5.1 Context**

780 **Historic vs. current abundances and marine distribution of Chinook: the “big** 781 **picture”**

782 At Workshop 1, Myers¹² presented “back of the envelope” calculations (based on cannery records
783 and various assumptions regarding relationships between numbers of fish processed and cannery
784 records) of historic (1890-1920) abundances of Chinook salmon in the mainland US, coastal British
785 Columbia and the Fraser River. These estimates suggest that historic abundances were dominated
786 by fish from the Columbia River (4.6 million), California’s Central Valley (1.1 million), and Coastal
787 BC stocks (Skeena + “Outlying Area” = 1.2 million), with the Fraser River (0.55 million) and Puget
788 Sound (0.69 million) making substantial contributions as well. Historic fisheries were most heavily
789 directed toward spring-run (usually stream-type juvenile life history) Chinook salmon due to their
790 high fat content and excellent condition at river entry compared to later-returning fall-run Chinook
791 (usually ocean-type juvenile life history), which enter freshwater at a more advanced state of
792 maturity with lower fat content.

793 Contemporary abundances of Chinook salmon in the Pacific Northwest and California have been
794 greatly reduced from these historic abundances and many Evolutionarily Significant Units (ESUs) of
795 Chinook salmon are listed as threatened or endangered under the US Endangered Species Act. (One
796 wonders if recovery of some of these Chinook salmon populations is limited by killer whales and
797 increasing stocks of harbor seals and sea lions.) As noted by Myers, declines in spring-run fish have
798 been dramatic in many river systems, in part because the historic spawning grounds of these fish
799 are today often above impassable dams. Declines in abundance of spring-run fish have been
800 particularly evident in California’s Central Valley, in the Columbia River (Interior spring Chinook)
801 and in Puget Sound. Coastal British Columbia populations from the Skeena and “Outlying Areas”
802 also seem to have experienced alarming declines in abundance.

803 Associated with the declines in abundance have also been shifts in age structure of many
804 populations toward younger age and smaller adults. Such shifts have ranged from fairly modest
805 (e.g., Willamette River spring-run) to quite striking (e.g., California’s Central Valley). In many of
806 today’s Chinook populations, age 5 adults are rare and age 6 fish are virtually non-existent, though
807 historical records from the same populations indicate that age 5 fish were common and age 6
808 regularly present.

809 Recoveries of coded-wire tagged hatchery Chinook salmon in ocean fisheries have provided strong
810 evidence that marine distributions vary substantially according to stock of origin. For example,
811 Chinook salmon stocks south of Oregon’s Cape Blanco (with the exception of Elk River) are “south-

¹² Myers, J. 2011. Frame of Reference: Understanding the distribution of historical Chinook salmon populations. Presentation at Workshop 1.

812 migrating” fish that are captured almost entirely from central Oregon through central California
813 (Nicholas and Hankin 1989). Northern Oregon Coastal stocks, and most late-maturing Columbia
814 River fall Chinook stocks are “far north-migrating” and are captured in fisheries in “outside coastal
815 waters” off Washington, British Columbia and Alaska. Chinook stocks from Puget Sound and the
816 Fraser River system seem to have north-migrating migration patterns, although more restricted
817 than the far-north-migrating stocks, with ocean fishery catches made primarily from Vancouver
818 Island through the Queen Charlottes and in Puget Sound. Finally, stream-type spring-run Chinook
819 from the Interior Columbia system (and also the Fraser River) appear to have a non-coastal ocean
820 distribution¹³. Marine fishery impacts on Columbia River spring Chinook are therefore very minor.

821 **Recent trends in abundance and fisheries**

822 At Workshop 1, Kope and Parken¹⁴ summarized trends in abundance and fishery catches of Chinook
823 salmon for various aggregates for the period 1979 to the present. The period begins with the first
824 years of fisheries regulated under the 1976 US Fisheries Conservation & Management Act which
825 established the Pacific Fisheries Management Council, and also is a period of time during which
826 fisheries managers have relied very heavily on recoveries of coded-wire tagged hatchery fish to
827 serve as indicators of exploitation history for many natural-origin Chinook salmon stocks.
828 Comparing averages for 2001-2010 with those for 1979-1988 and considering stocks of likely
829 importance to the SRKW, Kope noted that: (1) Fraser Early Chinook total abundance (terminal run
830 + fishery impacts) has increased by about 36%, and terminal run size has increased by more than
831 100%; (2) West Coast Vancouver Island aggregate total abundance has decreased by 35%, but
832 terminal run sizes have increased by about 19%; (3) Fraser Late Chinook total abundance has
833 decreased by about 51%, but terminal run size has increased by about 38%; and (4) Puget Sound
834 total abundance has decreased by about 38%, but terminal run size has not changed. Coast-wide,
835 Kope noted an approximate 16% decrease in total Chinook abundance, but a concurrent 37%
836 increase in ocean escapement to terminal areas. These shifts toward larger terminal run sizes
837 reflect changes in management policies that have responded to: (a) unacceptably high ocean fishery
838 exploitation rates on certain Chinook stocks; (b) legal requirements for catch sharing of certain
839 stocks between ocean fisheries and terminal net fisheries (Native American and First Nations
840 fishing rights); and (c) weak stock management policies designed to improve conservation status of
841 listed populations of Chinook.

842 Also at Workshop 1, Long (WDFW)¹⁵ provided a very detailed view of changes in marine fisheries
843 catches that have taken place in the immediate vicinity of the summer feeding area of the SRKW, i.e.
844 in the Strait of Juan de Fuca and around the San Juan Islands. Reductions in average ocean fishery
845 catches in these areas have been dramatic, as a comparison between averages for 1975-1993 and
846 2005-2009 indicates: (a) from 23,621 to 3,177 salmon for Tribal troll, (b) from 52,737 to 4,728 in

¹³ Myers, J. 2011. Frame of Reference: Understanding the distribution of historical Chinook salmon populations. Presentation at workshop 1; slide 14

¹⁴ Kope, R. and C. Parken. Recent Trends in Abundance of Chinook salmon stocks from British Columbia, Washington, Oregon, and California. Presentation at workshop 1

¹⁵ Long, J. 2011. Southern U.S. Fisheries Affecting Chinook Salmon. Presentation at workshop 1

847 Areas 5&6 recreational fishery; from 14,138 to 3,677 in the San Juan Island recreational fishery;
848 and bycatch of Chinook in Puget Sound pink and sockeye net fisheries declined from 40,960 to
849 2,664. Much of the recent (1994-2008) Puget Sound recreational catch of Chinook salmon has been
850 dominated by Puget Sound hatchery fish, and recent dramatic reductions in ocean fishery impacts
851 have apparently been primarily in response to listing of Puget Sound Chinook stocks as Threatened
852 in 1999 (relisted in 2011).

853 Van Will and Adicks (Workshop 1)¹⁶ summarized recent changes in abundance and fisheries for
854 other salmon species that are present in diets of SRKW, though at less high prevalence (chum
855 salmon) or very low prevalence (coho salmon, sockeye salmon, steelhead trout). Aggregate
856 escapement of “inside southern chum” (a British Columbia group which moves between Vancouver
857 Island and the mainland of B.C.) has averaged about 3.5 million (catch + escapement), with an
858 apparent increasing trend from 1965 through 1999. Puget Sound fall chum enter the eastern Strait
859 of Juan De Fuca and Puget Sound during September through December and are the most abundant
860 run type (average run size of 1-2 million). Abundance of these fish has generally increased over the
861 period 1968 through 2009.

862 At Workshop 1, LaVoy¹⁷ presented a FRAM-based analysis of possible increases in kilocalories of
863 Chinook salmon that might be generated from various levels of fishery closures, and at Workshop 2
864 Hagen-Breaux (WDFW)¹⁸ presented a simplified assessment of the probable effects of fishery
865 closures on total abundance (numbers) of mature age 4 and 5 Chinook salmon from “inland stocks”
866 (Puget Sound + Fraser early run, Fraser late run, Lower Georgia Strait stocks). If all Chinook
867 fisheries (Puget Sound, all US + Canadian) were closed, average increases in Chinook abundance
868 were about 20% for all inland stocks combined, with increases to Fraser stocks of about 15%, but
869 with only about 3.5% increase in Puget Sound Chinook.

870 **Geographic distribution of Southern Resident Killer Whales**

871 Barre¹⁹ gave an overview of the NOAA Recovery Program for the SRKW at Workshop 1 and
872 indicated that the range of this population extended from the Queen Charlotte Islands in British
873 Columbia to central California, with the San Juan Islands in Puget Sound being a May-September
874 “hot spot”. Designated Critical Habitat (under the ESA) for the SRKW was defined as the US side of
875 the Strait of Juan de Fuca, Puget Sound, and regions around the San Juan Islands to the Canadian
876 border, and similar Critical Habitat has been defined in Canada under SARA. Ford presented
877 evidence at Workshop 2²⁰ that the winter distribution of SRKW (L pod) may range as far north as

¹⁶ Val Will, P. and K. Adicks. 2012. Trends in other known SRKW prey species. Presentation at Workshop 1.

¹⁷ LaVoy, L. 2011. Chinook abundance and food energy available to Southern Residents. Which fisheries affect prey availability and to what extent? Presentation at Workshop 1.

¹⁸ Hagen-breaux, A. 2012. Effects of West-Coast Fisheries on the Abundance of Mature Age Four and Five Chinook in the Salish Sea. Presentation at workshop 2.

¹⁹ Barre, L. 2011. Southern resident killer whales recovery program. Presentation at Workshop 1.

²⁰ Ford, J. 2012. Assessment of Potential Food Limitation in Resident Killer Whales: How, When and Where. Presentation at workshop 2.

878 Pt. Ellis, Alaska, about 275 km north of the Queen Charlottes. Audience discussions following
879 Bernard’s presentation at Workshop 2²¹ suggested that SRKW feed in California waters during
880 winter months, but there were no detailed presentations of winter location observation data from
881 California or Oregon waters.

882 **5.2 General Comments**

883 There is no question that contemporary abundance of Chinook salmon in the Pacific Northwest is
884 small compared to historic abundance, with greatest reductions in abundance for spring-run
885 Chinook from the Columbia River system. According to Kope, however, changes in coastwide
886 abundance of Chinook populations over the past 30 years, the period of time over which status of
887 SRKW has been closely monitored, has been relatively modest: an approximate 16% decline in total
888 abundance, but with a corresponding substantial 37% increase in terminal abundance (returns to
889 freshwater) due to increased restrictions on marine fishery harvests.

890 There seems no question that during the summer period, when the SRKW clearly spend almost all
891 of their time in the areas that have been designated as Critical Habitat, the SRKW population must
892 be foraging primarily on maturing Chinook salmon that are entering the Strait of Juan de Fuca or
893 Georgia Strait on their return to freshwater streams, primarily those spawning in streams that
894 enter Puget Sound and the Fraser River. Therefore, during the summer period it seems fairly clear
895 that a rather limited set of Chinook populations and only the maturing fish from those populations
896 would be directly exposed to predation by the SRKW, and only fisheries that impacted these stocks
897 could affect prey availability during the summer period. If the summer period were the critical
898 foraging period for SRKW, these observations would strongly argue for exploration of a possible
899 link between SRKW performance attributes (net reproductive rates, survival rates) and terminal
900 run size (i.e., mature fish only) of a very limited number of relatively well-identified Chinook
901 salmon populations. Given the relatively small size and young age of most Puget Sound Chinook,
902 particularly of hatchery origin, and the apparent inclination of SRKW to prefer larger age 4 and 5
903 Chinook, stocks of Fraser River Chinook would *a priori* appear to be the most vulnerable to SRKW
904 predation and the most important stocks during the summer months.

905 The extent to which SRKW depend on Chinook salmon during the winter period seems poorly
906 identified as is the geographic and temporal distribution of the SRKW during the winter period. It
907 does seem reasonably clear that the SRKW are more often found in coastal areas (e.g., Washington
908 coast) than in the designated critical habitat during the winter months. If the winter period is the
909 critical period with respect to energetic needs, with the possibility of poor condition leading to
910 increased death rates or decreased fecundity, and SRKW are indeed critically reliant on Chinook
911 salmon during this period, then an argument could be made that other Chinook salmon populations
912 might be available to SRKW during the winter. This would be despite the fact that these would
913 typically be immature and smaller fish that might not be highly sought after based on selectivity

²¹ Bernard, D. R. 2012. Mortality Rates and Birth Rates of SRKWs and CTC Abundance Indices for Fraser Stocks of Chinook Salmon. Workshop 2 presentation.

914 data presented at Workshop 1. Many Chinook populations would not be available even during this
 915 winter period, however, including immature fish from the northern Oregon coast and many far-
 916 north-migrating Columbia River stocks that are probably generally beyond the northern range of
 917 the SRKW until they return as mature fish on spawning runs. Chinook from the southern Oregon
 918 coast and California would be available only to the unknown extent that winter feeding activities
 919 are focused on Oregon and California waters.

920

921 **5.3 Key Questions and Responses**

922 **1) Do any parts of these data need further clarification?**

923 In the Panel’s report following Workshop 1, substantial attention was devoted to: (a) discrepancies
 924 between estimates of Chinook salmon abundance generated using the FRAM model and the CTC-
 925 generated abundance indices for stock aggregates, (b) inconsistencies in statistical inferences
 926 concerning the effects of Chinook salmon abundance on SRKW “fecundity” (net reproductive rates)
 927 and survival rates based on the two alternative abundance indicators, and (c) concerns relating to
 928 whether Chinook salmon available to killer whales were generally mature/maturing as compared
 929 to immature fish. We also expressed concern about how selectivity functions had been developed
 930 and used to account for the apparent preference of killer whales for larger and older Chinook.
 931 Finally, we devoted considerable attention to some concerns about the FRAM model structure, in
 932 particular with respect to how natural mortality (and predation on Chinook salmon by SRKW and
 933 NRKW) was treated. We suggested that a ‘competing risks of death’ framework might provide a
 934 more informative setting within which to model the effects of fisheries on potential consumption of
 935 Chinook salmon by killer whales (and also other marine mammals).

936 **Chinook salmon abundance indices**

937 Following Workshop 1, there was substantial response to our concerns regarding the FRAM and
 938 CTC indicators of Chinook salmon abundance. Workshop 2 provided a major improvement in our
 939 ability to assess the reliability of abundance indices and their representation of Chinook available to
 940 SRKW. Several presentations were made that deliberately attempted to clarify the key assumptions
 941 and limitations of 3 abundance indices: FRAM, CTC, and a new Kope-Parken index. Specifically,
 942 Ward and co-authors²² presented revised logistic regression analyses relating the Kope -Parken run
 943 reconstruction-based measures of terminal run size and total ocean abundance metrics to SRKW
 944 “fecundity” and survival rates; Hagen-Breaux presented a simplified application of FRAM (as noted
 945 above); and LaVoy²³ presented a useful overview and contrast of the FRAM, CTC, and Kope & Parken
 946 procedures. With respect to availability of Chinook salmon stocks to SRKW in their summer range,

²² Ward, E. C. Parken, R. Kope, J. Clark, A. Velez-Espino, L. LaVoy, J. Ford 2012. Exploring sensitivity of the relationship between salmon abundance indices with killer whale demographics. Presentation at Workshop 2.

²³ LaVoy, L. 2012. Comparison of methods for Chinook abundances using CWT Run Reconstruction, PSC Chinook Model, and FRAM. Presentation at Workshop 2.

947 the Kope-Parken metrics of terminal abundances seem more transparently appropriate than the
 948 original FRAM-based metrics. It is unclear how these metrics might relate to prey availability
 949 during the winter months as extensive information would be needed on both the coastal marine
 950 distribution of various Chinook stocks during winter months and on the coastal marine distribution
 951 of SRKW, both of which appear very poorly understood. Based on LaVoy’s presentation, it was not
 952 clear that the CTC-based abundance indexes of stock aggregates available for specific fisheries in
 953 specific geographic areas would be an appropriate metric for evaluation of the availability of
 954 Chinook to SRKW. Viewed from that perspective, the “inland” FRAM-based abundance measures
 955 seem more appropriate than the CTC-based aggregate-stock indices. We recognize, however, that
 956 Ward’s presentations in Workshop 2 suggested that effects of Chinook abundance on “fecundity”
 957 and survival rates were relatively consistent between CTC abundance indices (WVI, NBC) and the
 958 Kope-Parken terminal abundances whereas they were not between FRAM and the Kope-Parken
 959 metrics.

960 We also note that aggregates of terminal run sizes and/or total ocean abundance for stocks
 961 reasonably considered to be available to SRKW may still be problematic measures of availability
 962 due to age-composition issues as they relate to size-selective foraging by SRKW (see Selectivity
 963 below)

964 **Mature vs. immature Chinook salmon**

965 The use of the Kope-Parken terminal run size estimates as a metric in Ward’s logistic regression
 966 analyses, and in some of his subsequent predictions of changes in SRKW population growth rates
 967 due to elimination of fisheries²⁴, reflects a positive response to our conjecture that, at least during
 968 the summer period, SRKW must be intercepting and primarily consuming maturing/mature
 969 Chinook salmon en route to their freshwater spawning grounds. As noted above, however, it is
 970 conceivable, even perhaps likely, that abundance of Chinook salmon during winter months is more
 971 critical to successful reproduction and survival of SRKW. If so, then Ward’s use of Kope - Parken’s
 972 estimates of both terminal run size and terminal abundance + fishery catches seems a worthy
 973 approach to address this key uncertainty.

974 **Size selectivity**

975 The concerns expressed by the Panel regarding the “data” used to fit age/size selection curves did
 976 not receive much attention at Workshop 2. There is no dispute from the Panel that SRKW appear to
 977 prefer larger and older Chinook, but that is quite a different issue from accurately describing this
 978 tendency via selectivity functions that might in turn be applied to size- or age-structured
 979 abundance estimates for different Chinook salmon stocks. If the “real” selectivity functions are
 980 similar to those presented at Workshop 1, then, for all practical purposes, SRKW will consume only
 981 age 4 and older fish. In many early-maturing Chinook salmon stocks (e.g., Puget Sound hatchery
 982 stocks), age 3 is often the dominant age at maturity. Therefore, maturation schedule of individual

²⁴ Ward, E. 2012. Quantifying fishing impacts on past and future killer whale growth rates. Presentation at workshop 2.

983 stocks would appear critical with respect to whether or not abundance of particular salmon stocks
 984 could theoretically be related to SRKW dynamics or not. Size-selective foraging by SRKW could
 985 mean that very abundant, early maturing stocks passing through Puget Sound en route to their
 986 spawning grounds could be unimportant compared to much lower abundance stocks with later
 987 mean age at maturity and larger mature size. (Note: Ken Warheit, WDFW, has tentatively agreed to
 988 give a presentation relating to this topic at Workshop 3.) Although size-selective foraging issues
 989 were not as prominent in Workshop 2 as they were in Workshop 1, they remain highly relevant in
 990 the Panel’s judgment. In particular, the Panel feels that it is important to better define the degree to
 991 which SRKW consume age 3 Chinook. Comparisons of age composition in SRKW feces or surface-
 992 collected samples - while SRKW are in their summer habitat - should be compared with mature age
 993 composition of stocks passing directly through the Puget Sound Critical Habitat. (Note: Steve
 994 Latham, Pacific Salmon Commission, in his post-Workshop 2 comments, correctly observed that
 995 comparison of age composition of Chinook in SRKW samples with test fishery age composition is
 996 not appropriate due to size selectivity in the test fisheries themselves.)

997 **Competing risks of death framework**

998 In our report following Workshop 1 (Hilborn et al. 2011), the Panel indicated that a ‘competing
 999 risks of death’ framework might have considerable heuristic value for developing a better
 1000 conceptual understanding of the joint dynamics of Chinook salmon predators (fishermen, SRKW,
 1001 NRKW, harbor seals, sea lions) and their prey. Among other things, we showed that, under an
 1002 assumption that killer whales consume an approximately constant number of Chinook salmon, the
 1003 force of mortality associated with killer whales (and possibly also the forces of mortality for other
 1004 pinniped predators) likely increases dramatically as abundance of Chinook salmon decreases. In
 1005 contrast, according to modern abundance-based management of Chinook fisheries, the expectation
 1006 of death from fishing (exploitation rate) associated with fishing should be roughly constant at all
 1007 levels of Chinook salmon abundance, though with small “jumps” at 0.5 and 1.0 levels of abundance
 1008 indexes. These very basic observations suggest that “natural mortality” (predation from all non-
 1009 human sources + all other natural causes of death) is quite unlikely to be independent of Chinook
 1010 salmon abundance, as current models (like FRAM) assume. Furthermore, the probable effects of
 1011 eliminating fishing as a cause of death, expressed as an increase in survival rate of Chinook salmon,
 1012 must also surely change, perhaps dramatically, as Chinook salmon abundance changes. Given the
 1013 potential rates of consumption of Chinook salmon by the SRKW generated by Ford during his
 1014 Workshop 1 presentation²⁵ (67,000 – 81,000 Chinook during the months of July and August, with
 1015 range of from 342,000 – 410,000 Chinook per year assuming 70% of diet is Chinook), and
 1016 conjecturing similar consumption of Chinook salmon by the NRKW, it is easy to imagine that the
 1017 force of mortality associated with killer whales at low Chinook salmon abundance may be quite
 1018 large, especially if Chinook abundance is measured by those populations that are actually available
 1019 to SRKW and of appropriate size/age (selectivity).

²⁵ Ford, J.K.B., Brianna Wright, & Graeme Ellis. Preliminary estimates of Chinook salmon consumption rates by Resident killer whales. Presentation at workshop 1, Slides 13 and 14.

1020 At Workshop 2, Preikshot and Perry²⁶ presented Ecopath with Ecosim (EwE) modeling results that
 1021 appear closely related to the competing risks of death framework that we recommended, although
 1022 they apparently reflect analyses originally carried out for another purpose within context of a Strait
 1023 of Georgia EwE modeling exercise. First, they correctly noted that the force of fishing increased
 1024 through the early 1980s, when it was perhaps 9-10 times the magnitude of the force of natural
 1025 mortality on Chinook, whereas during the period 2000-present, the force of fishing had become
 1026 very much less than the force of natural mortality, which had approximately doubled (slide 10 in
 1027 their presentation). These changes presumably reflect the dramatic post-FCMA reductions in
 1028 fishing and the corresponding rapid increase in pinniped abundance in this area. Preikshot and
 1029 Perry also suggested (slide 13) that simulated Chinook salmon mortality (force of mortality) in
 1030 Georgia Strait associated with pinnipeds was well below that of killer whales for the period 1960-
 1031 1985, whereas during the period 1990-2010 it was roughly comparable to that associated with
 1032 killer whales. Although we cannot judge the analytic merits of their results based only on what was
 1033 presented, the pattern of increasing natural mortality for Chinook salmon does seem plausible.
 1034 However, it is important to note that mortality rates in EwE are sensitive to the predator-prey
 1035 interaction assumptions. Nevertheless, the EwE results suggest that developing a competing risks
 1036 of death model for Chinook could provide important insights into possible temporal patterns of
 1037 Chinook salmon mortality, as well as what role fishing has played in those patterns.

1038 **2) Are the methods employed to predict salmon abundance by stock in specific times/places**
 1039 **scientifically valid?**

1040 As LaVoy pointed out in Workshop 2²⁷, only the FRAM model makes any attempt to model the
 1041 seasonal abundance of Chinook salmon in specific times/places. The CTC model and the Kope-
 1042 Parken run reconstruction estimates of total abundance are probably best thought of as projected
 1043 pre-season abundances, prior to the beginning of the annual fishery cycle.

1044 Our understanding is that the FRAM seasonal abundances for various stocks are based on CWT
 1045 recovery data from the late 70s when ocean fisheries were much less restricted than current
 1046 fisheries so that it was reasonable to conclude that the ocean catch distribution of CWTs from a
 1047 given stock probably provided a reasonable picture of a stock's geographic distribution through
 1048 time. Contemporary fisheries, which have extensive time/area closures, would not provide useful
 1049 information on ocean distribution patterns based on CWT recoveries. Whether or not the "historic"
 1050 (late 70s) ocean distribution patterns for various stocks can be reasonably assumed to apply to
 1051 contemporary management is an open question that has in part motivated on-going fishery-
 1052 independent GSI-based surveys of salmon off Oregon and California (e.g., Goldenberg and
 1053 Fitzpatrick, 2011).

²⁶ Preikshot, D. and I. Perry. 2012. Interactions between marine mammals and chinook salmon in a Strait of Georgia ecosystem model. Presentation at Workshop 2.

²⁷ LaVoy, L. 2012. Comparison of methods for Chinook abundances using CWT Run Reconstruction, PSC Chinook Model, and FRAM. Presentation at Workshop 2.

1054 For many stocks, existing CWT recovery data does provide a moderately good basis from which to
1055 judge whether or not certain stocks would likely be found within the SRKW winter “range”. Among
1056 other things, these data suggest, for example, that the far-northern-migrating Chinook stocks
1057 (including those from the Northern Oregon Coast, NOC) would likely not be present in substantial
1058 numbers within the range of the SRKW during the winter months and they would very clearly not
1059 be available during the summer months as they would have no reason to enter the Strait of Juan de
1060 Fuca or Puget Sound en route to their spawning streams as maturing fish. We note that NOC north-
1061 migrating Chinook were included as part of the “fall” and “north” groupings in Ward’s Workshop 2
1062 logistic regression²⁸. (See also comments from ADFG in reference to Workshop 2 presentations²⁹.)

1063 **3) Are there improvements to the methods you would suggest?**

1064 Stocks such as NOC (and also many Columbia River Chinook stocks), which have far-north-
1065 migrating ocean distributions, are probably not available to SRKW during winter months. Or, if they
1066 are available, generally the smaller and younger fish would be present. Therefore, their total
1067 abundances should be subtracted from those of north-migrating and fall groupings used by Ward
1068 and the logistic regression analyses should be run again to determine if previous patterns still
1069 emerge. Those stocks that would seem most likely to be “available” to SRKW during the winter are
1070 those from Puget Sound and ocean-type Fraser River stocks, especially the Harrison stock. During
1071 summer months, the primary available stocks would seem to be maturing fish from Puget Sound
1072 and Fraser River stocks (all types). Bernard³⁰ attempted to select a set of “biologically meaningful”
1073 stocks that might be available to SRKW before engaging in statistical analyses. This approach, at a
1074 conceptual level, seems preferable to the extensive “exploratory” and/or “data-mining” analyses
1075 presented by Ward at both Workshops 1 and 2. The objection that one might raise to Bernard’s
1076 actual analyses, however, is that they appeared to have focused exclusively on the summer foraging
1077 period. As noted previously, it is quite possible that winter availability of Chinook is even more
1078 important for SRKW survival and reproduction. If so, a broader set of stocks should be considered
1079 than in Bernard’s presentation. The possibility that SRKW may spend considerable time off
1080 California during winter would obviously be of great importance in selection of appropriate stock
1081 groupings.

1082 **4) Are the methods employed to predict the reduction in salmon abundance by stock in**
1083 **specific times/places scientifically valid?**

1084 If terminal run size is used as an explanatory variable in a logistic regression model, then it is
1085 inappropriate to just “scale it up” by 20% in an attempt to account for elimination of fishery

²⁸ Ward, E. C. Parken, R. Kope, J. Clark, A. Velez-Espino, L. LaVoy, J. Ford 2012. Exploring sensitivity of the relationship between salmon abundance indices with killer whale demographics. Presentation at Workshop 2. Slide 15.

²⁹ Carlile, J., D. Bernard, J. Clark. 2012. Alaska Department of Fish and Game Comments Relative to Presentations at Southern Resident Killer Whale Workshop Two. On NOAA Fisheries website.

³⁰ Bernard, D. R. 2012. Mortality Rates and Birth Rates of SRKWs and CTC Abundance Indices for Fraser Stocks of Chinook Salmon. Workshop 2 presentation.

1086 impacts. This device will exaggerate, perhaps significantly, the expected increase in terminal run
 1087 size (mature fish only - the units with which the logistic regression parameter was estimated) that
 1088 would be expected in the absence of fishing because the scaling up is based on ocean catches that
 1089 include immature as well as maturing fish. Consultations with LaVoy, Kope, and Parken could
 1090 provide a more realistic value for such generic “scaling up” of terminal run sizes based on current
 1091 fishery impacts. Alternatively, if the total abundance metric is used as the explanatory variable,
 1092 then perhaps a 20% scaling up would be more appropriate.

1093

1094 **5.4 Recommended Information and Analyses**

- 1095 • Further discussion of all available information on winter distribution of Chinook salmon
 1096 stocks, including CWTs recovered in AK fisheries above the range of SRKW, possible
 1097 incidental catches in midwater trawls, etc..
 1098
- 1099 • Further discussion of existing information on winter distribution of SRKW, with particular
 1100 focus on frequency of observations off Oregon and northern California. It seems likely that
 1101 marine mammal observers in at least Newport, OR and Monterey, CA, may take relevant
 1102 photos, even during the winter months.
 1103
- 1104 • Update fecundity/survival logistic regression analyses by including (i) some measure of
 1105 pinniped abundance (weighted according to conjectured average daily intake for harbor
 1106 seals vs sea lions), (ii) NRKW abundance, and (iii) an improved aggregate of Chinook stocks
 1107 “most likely to be available to SRKW during the summer and/or winter months”. If possible,
 1108 chum salmon should also be included subject to the same thoughtful consideration of the
 1109 particular stocks that may be available and thus important.
 1110
- 1111 • To evaluate the sensitivity of SRKW responses in the current suite of models, update
 1112 projected SRKW abundance and growth rates using a wider range of fishery scenarios.
 1113 Instead of exploring the consequences of “eliminating” fisheries independent of future
 1114 Chinook abundance, it would be valuable to also explore the effects of reducing fisheries
 1115 only during those projection years in which simulated Chinook abundance falls below some
 1116 critical level (say, <50% of average terminal run sizes of appropriate stocks over past 20
 1117 years). Results from such simulations could be compared to comparable results for the
 1118 “absolutely no fishing” scenario. These sensitivity analyses have already been conducted
 1119 since workshop 2, and would be worth presenting at workshop 3.
 1120
- 1121 • Explore the implications of the competing risks of death framework (Quinn and Deriso
 1122 1998) for capturing the interactions among competing predators, in the context of potential
 1123 expected benefits to SRKW due to reduction / elimination of fishing at different relative
 1124 abundances of Chinook salmon. This exercise would not require modification of a
 1125 complicated model like FRAM, but could instead be done at a very simple, heuristic level.

1126 The intent would be to calculate the change in survival rate of Chinook salmon due to
1127 reduction/elimination of fishing at different levels of abundance of Chinook salmon.

1128

1129 **6.0 PROJECTED FUTURE STATUS AND RECOVERY**

1130 **6.1 Context**

1131 The preceding sections of this report highlight the reasonably strong evidence that SRKW population
1132 growth has been clearly positive over the past several decades and that recent growth rates are near or at
1133 recovery goals for some SRKW pods (Section 3.0, Status and Growth Rates). However, the SRKW
1134 population is also relatively small ($N < 100$) and potentially subject to interacting stochastic effects that
1135 make future population status and recovery difficult to predict (Lacy 2000). Regardless of these
1136 difficulties, fishery decisions still need to be made, and these decisions could have important biological
1137 and social implications. It is therefore critical that the scientific approach to population viability modeling
1138 is subject to as much scrutiny as possible by challenging the data, assumptions, and methods used in their
1139 development.

1140 We separate this section into two somewhat separate issues of: (1) projected future status based on
1141 population viability models; and (2) assessment of recovery to non-threatened status based on a broader
1142 suite of information. Our review of projected future status issue is structured around two particular Key
1143 Questions that were asked of the Panel. Key Question 1 focused on the past by asking that we examine
1144 the methods used to establish historical relationships between salmon abundance and killer whale survival
1145 and birth rates. Other sections of this report review SRKW population growth rates, the biological
1146 justification for linking salmon to SRKW nutritional status, and fishery effects on salmon available to
1147 SRKW. Therefore, we looked specifically at how this historical information has been used (or not) to
1148 estimate population model parameters for salmon effects on SRKW dynamics. Key Question 2 focused
1149 on the future by asking that we review the basis for projecting this model forward to assess future status
1150 and recovery of SRKW under alternative salmon abundance scenarios. Projecting modeled SRKW
1151 abundance forward in time, although technically simple, involves a separate suite of assumptions and is,
1152 therefore, far more uncertain than fitting those models to past abundance data.

1153 **6.2 Development of Population Model to Forecast Future Status**

1154 Projections of future status of SRKW requires a quantitative population dynamics model for which
1155 parameters have been reliably estimated from historical data, along with scenarios for how these
1156 parameters might change in the future.

1157 **Key Question 1.** Are the methods employed to evaluate the relationship between salmon abundance and
1158 SRKW (and/or NRKW) fecundity, survival and population growth scientifically reasonable? Do you have
1159 any additional analyses or specific suggestions to improve the methods?

1160 The methods for evaluating relationships between salmon abundance and vital rates of SRKW are
1161 scientifically reasonable given the problem at hand and limitations of the available data. Nonetheless, the
1162 demographic modeling and estimation techniques involve a typical set of issues among which we address
1163 potential risks around the observational study design and choices of independent variables.

1164 **Observational study design:** Although there is considerable individual-level evidence showing that
 1165 Chinook salmon are important prey for SRKW, there is limited mechanistic understanding and empirical
 1166 evidence clearly linking specific Chinook salmon populations to SRKW population growth rates. Such
 1167 information can only be obtained via controlled experiments in which most confounding factors are held
 1168 constant. Obviously, SRKW growth and salmon abundance data are observations of uncontrolled events
 1169 obtained from an unknown sampling design. Such observational study designs pose a high risk of
 1170 incorrectly assigning causes to correlations, result in relatively weak inferences, and are typically
 1171 considered more useful for hypothesis generation (Schwarz 1998).

1172 **Choice of independent variables:** The model fitting methods presented in the workshop focused on
 1173 explaining variation in survival and fecundity of SRKW's with covariates based on various aggregated
 1174 indices of abundance of Chinook salmon. There are other factors that could have been examined,
 1175 including changes in other prey (e.g., chum salmon), contaminants, boat/whale-watching traffic,
 1176 increasing food competition with other marine mammals, and incidental mortality³¹. Over the course of
 1177 the two workshops, participants presented and commented on how many of these alternative potential
 1178 factors could also cause changes in SRKW growth rates. In follow-up analyses requested by the Panel
 1179 after Workshop 2, some of these alternatives (e.g., marine mammals), also appear to correlate with
 1180 SRKW survival.

1181 The above issues are relatively common in ecological modeling for a wide range of applications,
 1182 including population viability and fisheries assessment. From the information provided, the Panel
 1183 concluded that the approaches are reasonable, but could possibly be evaluated more critically given the
 1184 importance of the decisions for which the models will be used. In particular, we feel that the above issues
 1185 warrant more critical evaluation of the model than what is provided in model selection criteria like AIC.
 1186 Other approaches such as cross-validation, model stability tests, and retrospective/prospective analyses
 1187 can help determine whether the "best" models are robust to subsets of the original data. Posterior
 1188 predictive checks could be used to assure that the models provide adequate fit to the original data.

1189 **6.3 Projection of Future Status**

1190 **Key Question 2.** Are the methods employed to evaluate the viability of the SRKW under alternative
 1191 assumptions about future salmon abundance scientifically reasonable? Do you have any specific
 1192 suggestions to improve the methods?

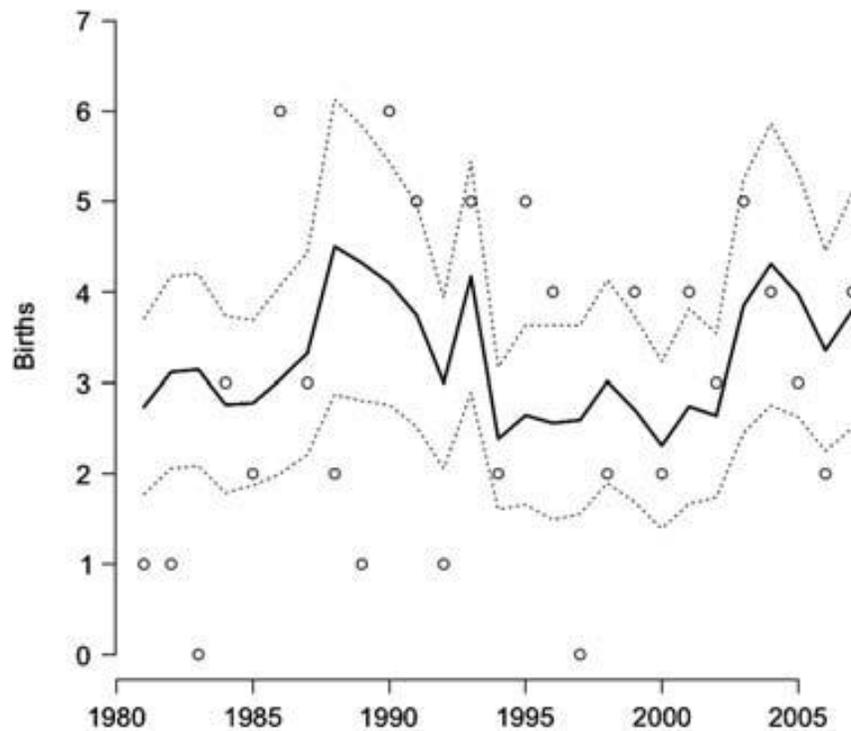
1193 Projections of future SRKW population status were performed using stochastic individual-based models,
 1194 which are commonly used for population viability analyses (PVA; Lacy 2000). A critical issue in
 1195 assessing individual-based PVA models is to determine whether the distribution of future population size
 1196 adequately reflects the stochastic processes likely to influence growth/decline of small populations. For
 1197 populations the size of SRKW ($N < 100$), the three most important stochastic processes to represent in the
 1198 PVA model include: breeding success as reflected by calving probability, stage-specific survival rates,
 1199 and the sex ratio at birth. Although these processes are modeled independently, they could potentially
 1200 operate synergistically to have either positive or negative consequences for SRKW growth. For example,
 1201 a temporarily low birth rate could, by chance, combine with an altered sex ratio at birth to depress short-

³¹ Note that Ward et al. (2009) did look at several of these effects on fecundity and found little correlation.

1202 term growth rates, as well as to disrupt the breeding structure and age-distribution for a considerable time
1203 into the future. As noted above with Key Question 1, the methods employ a reasonably standard approach
1204 to PVA. However, the Panel has some concerns that the uncertainty regarding future abundance has been
1205 under-represented in the PVA models, in particular involving processes of calving probability, stage-
1206 specific survival, and sex ratio at birth.

1207 **Calving probability:** The fecundity $f_{a,t}$ and survival rates $s_{a,t}$ are derived via logistic regression, e.g.,
1208 $(\text{logit}(f_{a,t}) = \mathbf{X}_t \beta^F)$, so the total process variance in the forecasting model is embedded within future
1209 salmon abundance, the parameter uncertainty for β^F , and the binomial variation in total births. It is
1210 therefore difficult to show this total process error explicitly in a single parameter like σ_{proc}^2 , which cannot
1211 be estimated directly. The Panel feels that some of this process uncertainty is under-represented. For
1212 example, Figure 6-1 is taken from the Ward et al. (2009; J. App Ecol) paper estimating effects of prey on
1213 SRKW and NRKW fecundity. Fecundity may or may not still be modeled this way, but it helps to
1214 illustrate a couple of our concerns about process errors in the forecasting model. Figure 6-1 shows the
1215 posterior distribution of predicted SRKW births (i.e., $\sum f_{a,t}$), which depend via a logistic model on the
1216 WCVI abundance index and female age. If births are measured exactly (which they are apparently not),
1217 then this figure shows that process error in births is under-estimated because the (+/-) 2 std error intervals
1218 do not include about half of actual births and some fall seriously outside the range. Predictions for lower
1219 observed birth values prior to mid-1990s also seem biased high. Logistic regression coefficients for small
1220 sample size ($n < 500$) are typically biased high, but this seems like more than what is expected. In any
1221 case, the variability shown in the plot represents the combination of the above-mentioned factors, which
1222 seem, in total, to under-estimate the actual process variation in the data. Because there is no observation
1223 error assumed here, this variation should be encompassed by the posterior predictive distribution
1224 indicated by the dotted lines. Figures like Figure 6-1 should be provided for all estimated relationships to
1225 help lend support (or not) to model projections.

1226



1227

1228

Figure 6-1. Posterior distribution of predicted SRKW births. Source: Ward et al. (2009)

1229

1230 **Stage-specific survival:** In the PVA models, Chinook salmon abundance is assumed to affect SRKW
 1231 annual stage-specific survival rates via a similar logistic regression model as described above. As noted in
 1232 several sections of this report, there could be a range of factors that also correlate with SRKW survival,
 1233 which means that ignoring the dynamics of these processes also under-estimates process uncertainty in
 1234 future survival.

1235 **Sex ratio at birth:** In the projection models, sex ratio at birth is assumed constant at either historical 45
 1236 female:55 male or expected 50 female:50 male. Treating either one as constant in the future under-
 1237 represents this component of process uncertainty since it is likely that the ratio will continue to fluctuate.
 1238 In fact, the small number of SRKW births alone will likely ensure that the variability in sex ratio will
 1239 continue to be high due to small sample effects on the binomial variance. Sorting out whether the
 1240 observed sex ratio is the result of small sample effects or is possibly a trend would be helpful for
 1241 interpreting existing relationships as well as future projections.

1242 Under-representing uncertainty in population projections is unfortunately easy to do because of our
 1243 limited understanding of the causes of variability in population processes. However, for PVA modeling of
 1244 SRKW, the Panel feels that the current approach could be improved, but probably not in a substantial
 1245 way. Adopting a fully Bayesian hierarchical approach would allow for propagation of several types of
 1246 uncertainty, including the possibility that the sex ratio follows a trend, is related to abundance, or depends
 1247 on population structure.

1248 **6.4 Assessing Recovery**

1249 Assessing potential recovery of SRKW is somewhat arbitrary: there are several choices for recovery
 1250 criteria; several metrics which might indicate performance related to those criteria; different probabilities
 1251 of meeting the various criteria; and many alternative scenarios (fishing and ecological) for which these
 1252 metrics might be generated.

1253 **Growth rate criteria:** The weakness of the growth rate metric of SRKW population recovery is evident
 1254 in the population viability analyses. Based on NOAA's 50-year projections, the cumulative probability of
 1255 downlisting (i.e., when 2.3% growth occurs over 14 years) is never greater than 0.6 even when the total
 1256 population reaches > 250 animals (187% cumulative growth). Based on existing classifications of killer
 1257 whale abundance, such an increase goes from Rare-Uncommon to Common. (Forney and Wade 2007).
 1258 These projections are also probably optimistic (e.g., no density-dependence, 20% increase in Chinook,
 1259 true causative relation, no other changes in mortality/fecundity), which suggests that the choice of 2.3%
 1260 growth rate as a downlisting criterion should be re-assessed.

1261 If the 2.3% growth rate is retained as a recovery criterion, then perhaps the probability of achieving this
 1262 rate should be decided. For instance, based on analyses presented at Workshop 2, the posterior
 1263 distribution of λ , which includes data spanning >28 years, offers some evidence that this recovery goal
 1264 has been met (Figure 3-3). There are, of course, caveats to this conclusion, notable among them that the
 1265 sex and age structure of the population did not match the long-term expectation, as well as the
 1266 complementary evidence that the population is actually declining (i.e., $\lambda < 1.0$). The strength of the
 1267 analyses presented to the Panel is in computing its posterior distribution of λ and in so doing, revealing
 1268 the uncertainties that accompany estimates of the population growth rate. Both long- and short-term
 1269 analyses showed a substantial weight of evidence in the right tail of the probability distribution of growth
 1270 rates where $\lambda > 1.023$, indicating that historic rates exceeding recovery criteria cannot be ruled out.
 1271 These uncertainties will not go away, which means that, at some point in the future, decision-makers will
 1272 need to choose a probability of achieving the downlisting objective anyway.

1273 **Abundance-based criteria:** Abundance-based metrics may be more reliable in this case mainly because
 1274 abundance is directly measureable and there are at least 3 independent measures or indicators of historical
 1275 SRKW population size (Section 3.0, Status and Growth Rates). The difficulty, of course, is choosing an
 1276 abundance threshold for downlisting the population. Although historical SRKW population size remains
 1277 uncertain, the historical reconstruction (96-117 whales)³² and comparisons to other killer whale
 1278 populations suggests the population may have always been Rare-Uncommon.

1279 **Projection scenarios:** The scenarios chosen to establish recovery potential and metrics have a strong
 1280 influence on perceptions about the efficacy of alternative recovery strategies. Fishing scenarios, for
 1281 instance, assumed constant mean Chinook abundance coupled with a de-trended, auto-correlated random
 1282 walk. An auto-correlated random walk is a reasonable choice for modeling population dynamics as a
 1283 "black box" in which future Chinook abundance retains some memory of recent past abundances. In fact,
 1284 auto-correlation in Chinook abundance indices was demonstrated in Bernard's Workshop 2 presentation

³² Ford, M. and K. Parsons. 2012. Estimating the historical size of the southern resident killer whale population. Presentation at workshop 2, slide 4.

1285 (cited earlier). However, as noted in the presentation, some of the apparent auto-correlation is an artifact
 1286 of the method used to compute the indices so the projections should be adjusted appropriately.

1287 Although the historical Chinook abundance indices are easily explained by an auto-correlated random-
 1288 walk structure, the future abundance of Chinook is not guaranteed to follow a similar process, especially
 1289 if the future scenario proposes to alter the management regime. Section 5.0 (Fisheries and Prey
 1290 Availability) describes the uncertainties involved in projected salmon abundance.

1291 Future scenarios also cannot incorporate effects of other marine mammals, chum, etc. without a model (or
 1292 models) to project those future abundances, even if some of those factors are also correlated to SRKW
 1293 fecundity or survival. Adding these components would rapidly expand the range of uncertainty in future
 1294 prey available to SRKW.

1295 **Key Question 3.** Based on your expert opinion, what level of confidence would you assign to the
 1296 conclusion that predicted changes in Chinook salmon abundance caused by fisheries affect the population
 1297 growth rate of the SRKW?

1298 Confidence - LOW to MEDIUM. The Panel recognizes the considerable progress that has been made in
 1299 understanding how salmon abundance affects killer whale population dynamics. The analyses performed
 1300 to date on the relationship between salmon abundance and killer whale fecundity and survival have likely
 1301 extracted as much information as can be gained from the historical data. The results certainly lend
 1302 credibility to the hypothesis that SRKW growth rates and abundance are related to salmon abundance, but
 1303 they also raised many questions about specific mechanisms, the chance of spurious correlations,
 1304 alternative hypotheses, data gaps, and expected changes in Chinook availability. In the absence of
 1305 controlled experiments, we will continue to rely on observational data, and therefore will remain unable
 1306 to clearly distinguish among these alternatives in the future.

1307 **Key Question 4.** Based on your expert opinion, are there additional analyses that could be conducted on
 1308 the SRKW population or other resident killer whale populations to better understand the relationship
 1309 between salmon abundance and killer whale population viability?

1310 The Panel suggests that simulation analyses be performed to determine whether any magnitude of realistic
 1311 increase in salmon fisheries would have a detectable effect on future killer whale growth rates. Although
 1312 the population viability analyses show potential improvements in SRKW growth rates (i.e., differences in
 1313 medians), the presence of considerable process uncertainty in salmon abundance, as well as killer whale
 1314 vital rates, implies that anything but dramatic impacts will be undetectable. For instance, Figure 6-2
 1315 (lower left panel) suggests that Chinook abundance would need to increase 25-40% to achieve SRKW
 1316 population growth rates near 2.3% per year. There have only been 3-5 years out of the past 32 years in
 1317 which Chinook abundance has been near those levels. Furthermore, the non-linear relationship between
 1318 SRKW growth rate and Chinook abundance shows a diminishing return as Chinook abundance increases
 1319 beyond the historical average levels.

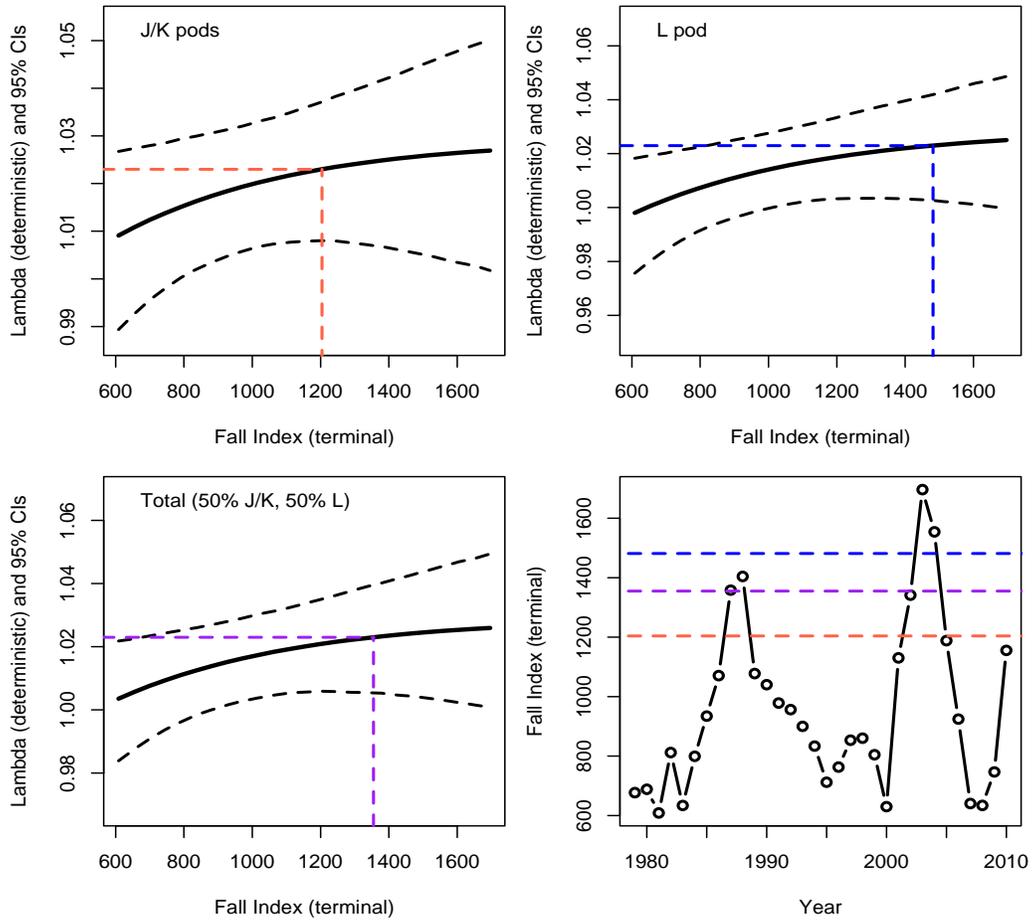
1320 Although there are many ways that simulation analyses could be performed, the Panel suggests beginning
 1321 with the most optimistic approach; that is, assuming that variation in SRKW vital rates depends only on
 1322 salmon abundance, the relationship is causal, and that future analysts know the exact model structure.
 1323 Based on these assumptions, one would then run an estimation procedure similar to NOAA's existing one
 1324 (i.e., Bayesian logistic regression) to re-estimate model parameters and expected impacts of Chinook on
 1325 growth rates. Results from such experiments will help clarify two things: (1) the best possible future

1326 scenario for our ability to learn more about these relationships; and (2) the lowest magnitude of
1327 uncertainty that decision-makers will be faced with when they confront this issue in the future.

1328 **Key Question 5.** Based on your expert opinion, what level of confidence would you assign to the
1329 conclusion that predicted changes in Chinook salmon abundance caused by fisheries increases the risk of
1330 extinction of the SRKW population?

1331 Confidence - VERY LOW. Analyses presented at Workshop 2 suggest that Chinook escapement to
1332 terminal areas has actually increased in recent years, while growth rate analyses show that SRKW growth
1333 rates are currently positive and most likely increasing. Furthermore, based on the PVA models, it would
1334 take salmon abundance levels consistently less than half of what they are today to cause extended periods
1335 of SRKW decline (Figure 6-2). Thus, a detectable effect of Chinook abundance on SRKW extinction is
1336 quite unlikely unless Chinook populations were to suffer a massive collapse.

1337



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Figure 6-2. Deterministic lambdas as a function of Fall Index (terminal). Source: Ward (2012)³³

1340

6.5 Recommended Information and Analyses

1341

The simulation analyses we suggested above could also be used within a formal decision analysis to examine trade-offs between Chinook salmon fisheries and SRKW growth rates. Statistical decision theory is well-suited to dealing with these problems, and the Bayesian estimation procedures already developed for this workshop provides much of the necessary analytical framework. Ultimately, decisions to change fisheries, or to proceed with the status quo, will be based on scientific assessments of biological impact along with value judgments about those impacts. Combining these in a formal decision-analytic approach will at least ensure that key uncertainties are taken into account in making those decisions.

1349

³³ Ward, E. 2012. Quantifying fishing impacts on past and future killer whale growth rates. Presentation at workshop 2. Slide 19.

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**APPENDIX 1: ORIGINAL QUESTIONS FROM THE NOAA AND DFO
STEERING COMMITTEE**

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1418 Original questions from the NOAA and DFO Steering Committee, as presented in the Reading List
1419 document:

1420 **1. What Do We Know about Their Feeding Habits?**

1421 **Review the Available Information on Distribution, Diet, Food Energy Value of Prey, Daily Prey**
1422 **Energy Requirements of Southern Resident Killer Whales**

- 1423 | 1) Are the methods used to estimate the SRKW diet (including species, Chinook salmon stocks, and
1424 | Chinook salmon age/size) scientifically reasonable given the available information? Do you have any
1425 | suggestions to improve the methods?
1426 | 2) Are the methods employed to estimate the daily prey energy requirements of the SRKW scientifically
1427 | reasonable given the available information? Do you have any suggestions to improve the methods?
1428 | 3) Based on your expert opinion, what level of confidence would you assign to the conclusion that,
1429 | during the May-Sept time period in the Salish Sea, the SRKW have a diet consisting largely of Chinook
1430 | salmon?
1431 | 4) Based on your expert opinion, what level of confidence would you assign to the estimate of the
1432 | distribution of age 3, 4 and 5 Chinook in the SRKW diet (May-Sept, Salish Sea)?
1433 | 5) Based on your expert opinion, what level of confidence would you assign to the conclusion that the
1434 | SRKW’s coastal diet largely consists of salmon? Of Chinook salmon?
1435 | 6) Do you have specific suggestions to address key assumptions and uncertainties?

1436

1437 **2. What Do We Know About Their Status?**

1438 **Review the Available Information¹ on Census and Population Structure, the Species Status and**
1439 **Recovery Criteria, Historical Abundance and Carrying Capacity of Southern Residents as well as**
1440 **Information about Northern Residents**

- 1441 1) What ecosystem considerations and/or trends might be relevant, including environmental carrying
1442 | capacity questions?
1443 2) Based on your expert opinion, what can we learn from evaluating the similarities and differences
1444 | between Northern and Southern Resident?

1445

1446 **3. What Do We Know About the Relationship Between Chinook Abundance and**
1447 **Killer Whale Population Dynamics?**

1448 **Review the Available Information¹ on Demographic Modeling, the Role of Nutrition in Individual**
1449 **Growth and Condition, and Available and Emerging Methods to Investigate Body Condition**

- 1450 1) Are the methods employed to evaluate the relationship between salmon abundance and SRKW
1451 | (and/or NRKW) fecundity, survival and population growth scientifically reasonable? Do you have any
1452 | specific suggestions to improve the methods?
1453 2) Based on your expert opinion, are there additional analyses that could be conducted on the SRKW
1454 | population or other resident killer whale populations to better understand the relationship between
1455 | salmon abundance and killer whale survival, fecundity, and population growth?

- 1456 3) Are the methods employed to evaluate the potential for nutritional stress in the SRKW population
1457 scientifically reasonable?
1458 4) Based on your expert opinion, what level of confidence would you assign to the conclusion that the
1459 SRKW exhibit signs of nutritional stress? Of cumulative effects that include lower than optimal
1460 nutrition?
1461 5) Are the methods employed to evaluate the viability of the SRKW under alternative assumptions
1462 about future salmon abundance scientifically reasonable? Do you have any specific suggestions to
1463 improve the methods?
1464 6) Based on your expert opinion, are there additional analyses that could be conducted on the SRKW
1465 population or other resident killer whale populations to better understand the relationship between
1466 salmon abundance and killer whale population viability?

1467

1468 **4. Identify Fisheries That May Affect Prey Availability**

1469 **Review the Available Information on Fisheries That May Affect Prey Availability**

- 1470 1) Do any parts of these data need further clarification?

1471

1472 **5. Chinook Needs of Southern Resident Killer Whales**

1473 **Review the NMFS and DFO's Analyses of the Population's Chinook Needs. Based on this** 1474 **Information**

- 1475 1) Based on your expert opinion, what level of confidence would you assign to the conclusion that the
1476 SRKW prey energy requirements are within the range of Chinook kilocalories or numbers of Chinook
1477 estimated by NMFS and DFO?
1478 2) Do you have specific suggestions to address key assumptions and uncertainties in the analysis?

1479

1480 **6. Chinook Abundance and Food Energy Available to Killer Whales**

1481 **Review the Analysis Conducted to Date**

- 1482 1) Are the methods employed to predict salmon abundance by stock in specific times/places
1483 scientifically valid?
1484 2) Are there improvements to the methods you would suggest?

1485

1486 **7. Reduction in Chinook Abundance and Food Energy from Fisheries**

1487 **Review the Analytical Approach from the Opinion and NMFS Report on Fishery Profiles**

- 1488 1) Are the methods employed to predict the reduction in salmon abundance by stock in specific
1489 times/places scientifically valid?
1490 2) Are there improvements to the methods you would suggest?

1491

1492 **8. Ratio of Chinook Food Energy Available Compared to Chinook Food Energy** 1493 **Needed by Southern Residents with (and without) Fishing**

1494 **Review the Analysis Conducted to Date**

- 1495 1) Are the methods employed to estimate the prey ratios under alternative fishing scenarios
1496 scientifically reasonable?
1497 2) Do you have specific suggestions to address key assumptions and uncertainties?
1498 3) How sensitive is the ratio analysis to its component parts? (e.g., selectivity function, whale population
1499 size and structure, percent of Chinook in diet, food energy value of prey, etc.)
1500 4) In your expert opinion, do forage ratios provide meaningful information about potential prey
1501 limitation in the SRKW?
1502 5) How can we improve comparisons to ratios for other marine predators and systems?
1503 6) What more can we learn from the ratios? For example, is it possible to estimate what the ratio should
1504 be in a given time and area to support survival and recovery of the whales?

1505

1506 **9. Change in Population Growth Rates Annually, Abundance Over Time and Species**
1507 **Survival and Recovery**

1508 **Review the Analysis Conducted to Date**

- 1509 1) Based on your expert opinion, what level of confidence would you assign to the conclusion that
1510 predicted changes in Chinook salmon abundance caused by fisheries affect the population growth
1511 rate of the SRKW?
1512 2) Based on your expert opinion, what level of confidence would you assign to the conclusion that
1513 predicted changes in Chinook salmon abundance caused by fisheries affect the population growth
1514 rate of the SRKW?
1515 3) Based on your expert opinion, what level of confidence would you assign to the conclusion that
1516 predicted changes in Chinook salmon abundance caused by fisheries increases the risk of extinction
1517 of the SRKW population?